# CITY OF BLUE ISLAND, ILLINOIS ANNUAL FINANCIAL REPORT



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### INDEPENDENT AUDITORS' REPORT

Mayor and Members of the City Council City of Blue Island, Illinois

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Blue Island, Illinois as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Blue Island Public Library, which represents 100% of the discretely presented component units. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for Blue Island Public Library, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinion**

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Blue Island, Illinois as of December 31, 2018, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Other Matters**

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required supplementary information listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Blue Island, Illinois' basic financial statements. The combining and individual fund financial schedules and other supplementary information listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual fund financial schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, based on our audit and the procedures performed as described above, the combining and individual fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The other supplementary information listed in the table of contents have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Calumet City, Illinois February 5, 2020

John Kasperek Co., Inc.

# MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2018

The City of Blue Island offers readers of the its financial statements this narrative overview and analysis of the financial activity of the City for the year ended December 31, 2018.

### **Financial Highlights**

The liabilities plus deferred inflows of resource of the City exceeded its assets plus deferred outflows of resources at the close of the most recent fiscal year by \$6,082,129 (net position). Of this amount, \$43,777,051 represents the net investment in capital assets, and \$13,804,456 is restricted for specific purposes. The City's unrestricted net position, which may be used to meet the government's ongoing obligations to citizens and creditors, was at a deficit of \$63,663,646. Included within this deficit are amounts that will be needed to make future principal and interest payments on bond issues, which will be funded through future tax levies. The liability for the debt is included in the statement of net position, but only the portion of the future tax receipts already levied has been included. The deficit also includes amounts needed to fund the net pension liabilities and net other postemployment benefits obligation which total \$64,826,955.

- The City's total net position decreased by \$940,111. The large decrease is primarily due to the increase of expenditures of \$3,119,310.
- At December 31, 2018, the City's governmental funds reported a combined ending fund balance of \$9,008.690.
- At December 31, 2018, the unassigned fund balance for the governmental funds was at a deficit of \$5,181,721, of which the General Fund was a deficit of \$5,138,025.
- The City of Blue Island's total long-term general obligations and alternate revenue bonds decreased by \$292,478 at December 31, 2018. The decrease was primarily due to regular principal payments on outstanding debt.

### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide Financial Statements.** The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private sector business.

The statement of net position presents information on all of the City's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference between them reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

# MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2018

### Government-wide Financial Statements (continued)

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all, or a significant portion, of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, public safety, public works, and interest on debt. The business-type activities of the City include water and sewer operations and golf course operations.

The government-wide financial statements include not only the City itself (known as the primary government), but also a legally separate component unit, the Blue Island Public Library, for which the City is financially accountable. Financial information for this component unit is reported separately from the financial information presented for the primary government itself.

The government-wide financial statements can be found immediately following the Management's Discussion and Analysis.

**Fund Financial Statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental Funds** - Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains sixteen individual governmental funds at December 31, 2018. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the General Fund, and three Special Revenue Funds (Special Tax Increment Allocation II Fund, Special Tax Increment Allocation V Fund) which are considered to be major funds. Data from the other twelve governmental funds (Business District, Motor Fuel Tax Fund, Special Tax Increment Allocation Fund VI, Special Tax Increment Allocation Fund VII, State Asset Seizure Fund, Federal Asset Seizure Fund, Foreign Fire Tax Fund, Police Pension Contribution Fund, Firefighters' Pension Contribution Fund, Debt Service Fund, and the Community Development Block Grant Fund) are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The City adopts an annual appropriated budget for its General Fund and certain other funds. A budgetary comparison statement has been provided for the General Fund and all governmental funds with legally adopted appropriations to demonstrate compliance within this budget.

# MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2018

### Governmental Funds (continued)

**Proprietary Funds** – The City maintains one type of proprietary fund, an enterprise fund. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water and sewer, and golf course operations.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the water and sewer and golf course, which are considered to be major funds of the City.

Fiduciary Funds – Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The method of accounting used for fiduciary funds is similar to that used by proprietary funds.

**Notes to the Financial Statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Other Information.** In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's progress in funding its obligation to provide pension and health retirement benefits to its employees.

General Fund detailed schedules of revenues and expenditures – budget and actual, the combining statements referred to earlier in connection with nonmajor governmental funds, schedules of revenues and expenditures – budget and actual for nonmajor governmental funds with legally adopted budgets, detail schedules of long-term debt are presented immediately following the required supplementary information on pensions.

### **Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City, liabilities plus deferred inflows exceeded assets plus deferred outflows by \$6,082,129 at the close of December 31, 2018.

By far the largest portion of the City's net position reflects its investment in capital assets (e.g., land, buildings, machinery and equipment), less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

# MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2018

# Government-wide Financial Analysis (continued)

## Statement of Net Position As of December 31, 2018 (in millions)

	Gove	nmental	Busin	ess-type	Total Primary		
	Act	ivities	Act	ivities	Gove	ernment	
Current and other assets	\$	17.6	\$	(1.4)	\$	16.2	
Capital assets		33.4		14.2		47.6	
Total assets		51.0		12.8		63.8	
Deferred outflows related to pensions		4.9		0.8		5.7	
Total deferred outflows of resources		4.9		0.8		5.7	
Long-term liabilties		65.6		4.3		69.9	
Other liabilities		2.0		0.5		2.5	
Total liabilities		67.6		4.8		72.4	
Deferred inflows related to pensions		2.1		0.3		2.4	
Deferred inflows related to OPEB		0.8		-		0.8	
Total deferred inflows of resources		2.9		0.3		3.2	
Net position							
Net investment in capital assets		32.7		11.1		43.8	
Restricted		13.7		-		13.7	
Unrestricted (deficit)		(61.0)		(2.6)		(63.6)	
Total net position	\$	(14.6)	\$	8.5	\$	(6.1)	

An additional portion of the City's net position represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position may be used to meet the government's ongoing obligations to citizens and creditors.

# MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2018

## Government-wide Financial Analysis (continued)

A summary of the statement of net position at December 31, 2017 is below:

## Statement of Net Position As of December 31, 2017 (in millions)

	Gove	rnmental	Busin	ess-type	Total Primary			
	Ac	tivities	Act	ivities	Gov	ernment		
Current and other assets		20.0	\$	(1.2)	\$	18.8		
Capital assets		33.9		13.1		47.0		
Total assets		53.9		11.9		65.8		
Deferred outflows related to pensions		1.1		0.2		1.3		
Total deferred outflows of resources		1.1		0.2		1.3		
Long-term liabilties		46.9		3.3		50.2		
Other liabilities		3.0		0.5		3.5		
Total liabilities		49.9		3.8		53.7		
Deferred inflows related to pensions		3.7		0.9		4.6		
Total deferred inflows of resources		3.7		0.9		4.6		
Net position								
Net investment in capital assets		33.2		10.1		43.3		
Restricted		15.4		-		15.4		
Unrestricted (deficit)		(47.2)		(2.7)		(49.9)		
Total net position	\$	1.4	\$	7.4	\$	8.8		

**Governmental Activities.** Governmental activities decreased the City's net position by \$2,066,925. Expenses increased from December 31, 2017 to December 31, 2018 by \$3,179,025, due to increases in the cost of general government, offset by an increase in revenue.

Business-type Activities. Business-type activities increased the City's net position by \$1,126,814.

# MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2018

# Government-wide Financial Analysis (continued)

# Changes in Net Position For the Year Ended December 31, 2018 (in millions)

	Govern Activ		I	Busines Activ	ss-type vities		Total Primary Government			
		% of			% of			% of		
	Amount	Totals	Am	ount	Totals	An	ount	Totals		
Program revenues:										
Charges for service	\$ 4.6	20.2%	\$	6.8	88.3%	\$	11.4	37.4%		
Operating grants	0.7	3.1%		-	0.0%		0.7	2.3%		
Capital grants	0.6	2.6%		0.9	11.7%		1.5	4.9%		
General revenue:										
Property taxes	9.6	42.1%		-	0.0%		9.6	31.5%		
Other taxes	4.6	20.2%		-	0.0%		4.6	15.1%		
Other revenues	2.7	11.8%			0.0%		2.7	8.9%		
Total revenues	22.8			7.7			30.5			
Expenses: Governmental activities										
General government	11.3	45.4%		_	0.0%		11.3	35.9%		
Public safety	11.3	45.4%		_	0.0%		11.3	35.9%		
Public works	2.3	9.2%		_	0.0%		2.3	7.3%		
Interest		0.0%		_	0.0%		-	0.0%		
Business-type:		0.070			0.070			0.070		
Water and sewer	_	0.0%		5.5	83.3%		5.5	17.4%		
Golf course		0.0%		1.1	16.7%		1.1	3.5%		
Total expenses	24.9			6.6			31.5			
Change in										
net position	(2.1)			1.1			(1.0)			
Net position - beginning	1.4			7.4			8.8			
Restatement	(13.9)			-			(13.9)			
Net position-restated	(12.5)			7.4			(5.1)			
Net position - ending	\$ (14.6)		\$	8.5		\$	(6.1)			

# MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2018

# Government-wide Financial Analysis (continued)

# Changes in Net Position For the Year Ended December 31, 2017 (in millions)

		Govern	mental		Busines	s-type		Total Primary			
		Activ	ities		Activ	ities		Gover	nment		
			% of			% of			% of		
	An	nount	Totals	An	ount	Totals	Ar	nount	Totals		
Program revenues:											
Charges for service	\$	4.6	22.2%	\$	6.4	98.5%	\$	11.0	40.4%		
Operating grants		0.9	4.3%		-	0.0%		0.9	3.3%		
Capital grants		-	0.0%		-	0.0%		-	0.0%		
General revenue:											
Property taxes		8.5	41.1%		-	0.0%		8.5	31.3%		
Other taxes		4.2	20.3%		-	0.0%		4.2	15.4%		
Other revenues		2.5	12.1%		0.1	1.5%		2.6	9.6%		
Total revenues		20.7			6.5			27.2			
Expenses:											
Governmental activities	:										
General government		7.9	36.4%		-	0.0%		7.9	27.9%		
Public safety		11.1	51.2%		-	0.0%		11.1	39.2%		
Public works		2.7	12.4%		-	0.0%		2.7	9.5%		
Interest		-	0.0%		-	0.0%		-	0.0%		
Business-type:											
Water and sewer		-	0.0%		5.7	86.4%		5.7	20.1%		
Golf course			0.0%		0.9	13.6%		0.9	3.2%		
Total expenses		21.7			6.6			28.3			
Change in											
net position		(1.0)			(0.1)			(1.1)			
Net position - beginning Net position - ending	\$	2.4		\$	7.5 7.4		\$	9.9 8.8			

Changes in revenue and expenses from December 31, 2017 to December 31, 2018 are reflected above.

# MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2018

## Government-wide Financial Analysis (continued)

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds. The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at December 31, 2018.

**Proprietary Funds.** The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. Unrestricted net position of the Water and Sewer and Golf Course funds at the end of the year amounted to a deficit of \$2,585,885. The total increase in net position for the funds was \$1,126,814. Other factors concerning the finances of these two funds have already been addressed in the discussion of the City's business-type activities.

# MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2018

## **General Fund Budgetary Highlights**

The budgetary statement for the General Fund shows the original and final budget, and actual revenues, expenditures, and transfers in and out for the year ended December 31, 2018. Revenues and expenditures were under budget for the year ended December 31, 2018.

	Gen	lions)		
		inal &	,	
	Final	Budget	A	ctual
Revenues				
Taxes	\$	7.0	\$	6.9
Licenses		0.8		0.8
Permits		0.3		0.4
Fines		0.6		0.6
Intergovernmental		4.5		2.3
Other		3.0		3.6
Total revenues		16.2		14.6
Expenditures				
Current				
Administration		2.3		2.3
Building		0.4		0.3
Planning		0.1		-
Police		4.6		4.1
911 Center		0.7		0.5
Fire		2.3		2.2
Public works		3.4		2.3
Insurance loss		2.7		1.9
Civil service commission		0.1		-
Marketing		0.1		0.1
Rec center		0.1		0.1
Capital outlay		1.3		0.9
Debt service		0.6		0.1
Total expenditures		18.7		14.8
Excess (deficiency) of revenues				
over expenditures		(2.5)		(0.2)
Other financing sources (uses)				
Tax antincipation warrants proceeds		0.5		_
Bond and loan proceeds		0.8		0.2
Transfers in		0.6		0.5
Net change in fund balance	\$	(0.6)	\$	0.5

Intergovernmental tax and other revenue shortfalls continue to put pressure on the operations of the City. The City demonstrated fiscal restraint to minimize the effect of these shortfalls.

# MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2018

### **Capital Asset and Debt Administration**

Capital Assets. The City's investment in capital assets for its governmental and business-type activities as of December 31, 2018 amounts to \$47,621,549 (\$47,000,094 at December 31, 2017), which is net of accumulated depreciation. This investment in capital assets includes land, buildings, utility system and improvements, and equipment, including vehicles.

During the current year, the City performed major infrastructure improvements to City streets and bridges. The City also purchased a 2018 Ford Edge vehicle.

# Capital Assets Net of Depreciation (in millions)

	Governmental				Busines	be		Total Primary				
		Activities				Acti	vities		Government			
	I	Dec		Dec		Dec		Dec	Dec		I	Dec
	2	2018		2017		2018		017	2018		2017	
Land	\$	20.3	\$	20.3	\$	0.7	\$	0.7	\$	21.0	\$	21.0
Construction in Progress		-		0.1		-		0.1		-		0.2
Buildings and land improvement		6.9		7.0		2.4		2.6		9.3		9.6
Infrastructure		5.4		5.6		10.4		9.3		15.8		14.9
Equipment		0.8		0.9		0.8		0.4		1.6		1.3
Total	\$	33.4	\$	33.9	\$	14.3	\$	13.1	\$	47.7	\$	47.0

Additional information on the City's capital assets can be found in Note 5 of this report.

**Long-term Debt.** At December 31, 2018, the City had two general obligation bonds outstanding, totaling \$2,425,000 (\$2,825,000 at 2017). All of this bonded debt is backed by the full faith and credit of the government.

The City also participated in the Illinois Environmental Protection Agency's Public Water Supply Loan Program, borrowing \$897,560 to be repaid in semiannual installments of \$26,005 inclusive of interest at 1.25%, commencing October 7, 2013 through October 7, 2032. The outstanding balance at December 31, 2018 was \$664,094 (\$707,396 at 2017).

The City is participating in the Illinois Financing Authority Project Bond, which provides reimbursement for eligible expenses. The bond can be up to \$1,300,000 and as of December 31, 2018 the City has received \$761,768 leaving \$538,232 yet to be submitted for reimbursement. The outstanding balance as of December 31, 2018 and 2017 was \$531,999 and \$424,477, respectively.

# MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2018

## Capital Asset and Debt Administration (continued)

# Outstanding General Obligation Debt (in millions)

		Govern Acti	menta vities	al	Business-type Activities							
		<b>D</b> ec	Dec		Dec		Dec		Dec		Г	)ec
	2	018	20	2017		2018		2017		2018		017
General obligation bonds	\$	0.4	\$	0.5	\$	-	\$	-	\$	0.4	\$	0.5
Alternate revenue source												
bonds		-		-		2.0		2.3		2.0		2.3
Illinois EPA												
Water Supply Loan		-		-		0.7		0.7		0.7		0.7
Illinois Finance Authority												
General obligation bond		0.5		0.4		-		-		0.5		0.4
Installment loans		0.2		0.2		0.3				0.5		0.2
	\$	1.1	\$	1.1	\$	3.0	\$	3.0	\$	4.1	\$	4.1

The City's total long-term debt, including notes payable, has decreased by \$77,657 during the current fiscal year.

The City is limited in the amount of general obligation debt a governmental entity may issue per state statute. The City's legal debt margin at December 31, 2018 was \$19,220,769.

Additional information on the City's long-term debt can be found in Note 9 of this report.

### **Summary and Future Considerations**

The City intends to continue to closely monitor expenditures and allocate resources to areas that best meet the needs of its citizenry. The City will continue to actively seek out grants and all other available revenue sources. The City intends to continue to participate in the Community Development Block Grant Program to obtain additional resources to help maintain the infrastructure of the City.

### **Request for Information**

This financial report is designed to provide a general overview of the City's finances for those with an interest in the government's finances. Questions concerning any of the information provided in this report, or requests for additional financial information, should be addressed to the City Clerk, 13051 South Greenwood Avenue, Blue Island, Illinois 60406.



# STATEMENT OF NET POSITION DECEMBER 31, 2018

		Primary Government	i	Component Unit
	Governmental	Business-type		Public
	Activities	Activities	Total	Library
ASSETS	4.006.4.55		A	<b>.</b>
Cash and cash equivalents	\$ 4,996,157	\$ 397,845	\$ 5,394,002	\$ 415,494
Restricted cash	1,051,144	33,230	1,084,374	-
Receivables	8,800,773	880,894	9,681,667	176,790
Internal balances	2,712,073	(2,712,073)	-	-
Due from other government agencies	80,444	- 	80,444	-
Prepaid items	10,716	1,220	11,936	9,868
Inventory	-	6,639	6,639	-
Capital assets not being depreciated	20,289,512	678,958	20,968,470	-
Capital assets (net of accumulated depreciation)	13,071,850	13,581,229	26,653,079	109,142
Net pension asset	26,064		26,064	
Total Assets	51,038,733	12,867,942	63,906,675	711,294
DEFERRED OUTFLOWS OF RESOURCES				
Deferred outflow of resources related to pensions	4,944,846	755,650	5,700,496	439,331
Total Deferred Outflows of Resources	4,944,846	755,650	5,700,496	439,331
LIABILITIES				
Accounts payable and other accrued expenses	1,183,122	597,767	1,780,889	30,916
Other payables	-	-	-	21,641
Accrued interest payable	-	12,075	12,075	-
Due to other government units	23,259	-	23,259	-
Due to component unit	48,761	-	48,761	-
Other liabilities	107,116	-	107,116	-
Non current liabilities				
Due within one year	610,677	502,066	1,112,743	36,869
Due in more than one year	65,617,723	3,745,674	69,363,397	594,831
Total Liabilities	67,590,658	4,857,582	72,448,240	684,257
DEFERRED INFLOWS OF RESOURCES				
Deferred inflows of resources related to pensions	2,149,759	245,889	2,395,648	142,959
Deferred inflows of resources related to OPEB	845,412		845,412	
Total Deferred Inflows of Resources	2,995,171	245,889	3,241,060	142,959
NET POSITION				
Net investment in capital assets	32,704,275	11,072,776	43,777,051	109,142
Restricted for		•		,
Grants	1,258,313	_	1,258,313	_
Economic development	11,913,944	_	11,913,944	_
Street maintenance	408,022	_	408,022	_
Public safety	190,957	_	190,957	_
Debt service	-	33,230	33,230	_
Unrestricted	(61,077,761)	(2,585,885)	(63,663,646)	214,267
Total Net Position	\$ (14,602,250)	\$ 8,520,121	\$ (6,082,129)	\$ 323,409

## STATEMENT OF ACTIVITIES

			Program Revenues	<b>;</b>	Net (Expense) Revenue and Changes in Net Position						
			Operating	Capital		Primary Governmen	Component Unit				
		Charges for	Grants and	Grants and	Governmental	Business-type		Public			
Functions/Programs	Expenses	Services	Contributions	Contributions	Activities	Activities	Total	Library			
Primary Government											
Governmental activities											
General government	\$ 11,294,724	\$ 1,729,722	\$ 1,935	\$ -	\$ (9,563,067)	\$ -	\$ (9,563,067)	\$ -			
Public safety	11,240,371	821,029	11,940	-	(10,407,402)	-	(10,407,402)	-			
Public works	2,304,473	2,004,466	728,178	582,737	1,010,908	-	1,010,908	-			
Interest on debt	45,567				(45,567)		(45,567)				
Total governmental activities	24,885,135	4,555,217	742,053	582,737	(19,005,128)		(19,005,128)				
Business-type activities											
Water and sewer	5,450,937	5,829,726	_	918,001	_	1,296,790	1,296,790	_			
Golf course	1,120,905	950,873	_	710,001	_	(170,032)	(170,032)	_			
Gon course	1,120,703	750,075				(170,032)	(170,032)				
Total business-type activities	6,571,842	6,780,599		918,001		1,126,758	1,126,758				
Total Primary Government	\$ 31,456,977	\$ 11,335,816	\$ 742,053	\$ 1,500,738	(19,005,128)	1,126,758	(17,878,370)				
Component unit - Public Library	\$ 1,354,513	\$ 44,771	\$ 48,039	\$ -				(1,261,703)			
Gene	ral Revenues										
Tax	xes										
I	Property taxes				9,637,963	_	9,637,963	1,103,835			
I	Replacement taxes				227,161	_	227,161	48,761			
(	Other taxes				4,371,494	_	4,371,494	-			
Into	ergovernmental										
I	ncome tax				2,286,771	-	2,286,771	-			
Mi	scellaneous				414,814	56	414,870	43,076			
Tot	tal				16,938,203	56	16,938,259	1,195,672			
Chan	ge in net position				(2,066,925)	1,126,814	(940,111)	(66,031)			
Net p	osition - beginning				1,393,765	7,393,307	8,787,072	389,440			
Res	statement				(13,929,090)		(13,929,090)				
Net p	osition - restated				(12,535,325)	7,393,307	(5,142,018)	389,440			
Net p	osition, end of year				\$ (14,602,250)	\$ 8,520,121	\$ (6,082,129)	\$ 323,409			

BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2018

	General Fund		Special Tax Increment Allocation Fund II		pecial Tax increment Allocation Fund III	Special Tax Increment Allocation Fund V			Nonmajor overnmental Funds	G	Total overnmental Funds
ASSETS	0 1206202	•	506 502	Φ.	6.210	Φ.	720 002	Φ.	2 257 701	Ф	4.006.157
Cash and cash equivalents	\$ 1,296,283	\$	596,783	\$	6,218	\$	739,082	\$	2,357,791	\$	4,996,157
Restricted cash - grants	1,051,144		-		-		-		-		1,051,144
Receivables	2 277 207								2 (00 052		6.005.150
Property taxes-net	3,375,305		-		-		-		3,609,853		6,985,158
Customers	416,160		-		-		-		-		416,160
Other	1,196,071		-		-		-		203,384		1,399,455
Due from other funds	3,347,140		5,227,921		3,655,538		156,867		172,376		12,559,842
Due from other governmental agencies	3,120		-		-		25,835		51,489		80,444
Prepaid items	10,716				-					-	10,716
Total assets	\$ 10,695,939	\$	5,824,704	\$	3,661,756	\$	921,784	\$	6,394,893	\$	27,499,076
LIABILITIES											
Accounts payable	\$ 698,825	\$	18,248	\$	_	\$	220,004	\$	64,147	\$	1,001,224
Accrued salaries and related expenditures	181,898	Ψ	10,240	Ψ	_	φ	220,004	φ	04,147	Ψ	181,898
Due to other funds	9,686,479		_		_		11,281		150,009		9,847,769
Due to component unit	48,761		-		-		11,201		130,009		48,761
Due to other government units	40,701		-		_		_		23,259		23,259
Other liabilities	107,116		-		-		-		23,239		107,116
Other habilities	107,110	_	<u>-</u> _								107,110
Total liabilities	10,723,079		18,248		<u>-</u>		231,285		237,415	_	11,210,027
DEFERRED INFLOWS OF RESOURCES											
Property taxes levied for subsequent year	3,375,305		-		-		-		3,584,452		6,959,757
Unavailable revenue	265,261		-		-		-		55,341		320,602
Total deferred inflows of resources	3,640,566								3,639,793		7,280,359
FUND BALANCES											
Nonspendable											
Prepaid items	10,716		-		-		_		-		10,716
Restricted											
Grants	1,051,144		-		-		_		207,169		1,258,313
Economic development	· · · · ·		5,806,456		3,661,756		690,499		1,755,233		11,913,944
Street maintenance	_		· -		-		_		408,022		408,022
Public safety	_		_		_		_		190,957		190,957
Assigned									,		,
Public safety	70,520		_		_		_		_		70,520
Parking and special events	337,939		_		_		_		_		337,939
Unassigned (deficit)	(5,138,025)		-		-		-		(43,696)		(5,181,721)
Total fund balances (deficit)	(3,667,706)		5,806,456		3,661,756	-	690,499		2,517,685		9,008,690
Total liabilities, deferred inflows of											
resources and fund balances	\$ 10,695,939	\$	5,824,704	\$	3,661,756	\$	921,784	\$	6,394,893	\$	27,499,076

# RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION FOR THE YEAR ENDED DECEMBER 31, 2018

Total fund balance of governmental funds		\$ 9,008,690
Amounts reported for governmental activities in the statement of net position are different b	ecause:	
Capital assets used in governmental activities are not financial resources and, therefore, a not reported in the funds	re	33,361,362
Revenues are recognized for governmental activities when earned, regardless of when collected, and not deferred on the statement of net position		7,280,359
Differences between expected and actual experiences, assumption changes, net difference between projected and actual earnings are recognized as deferred outflows and inflows of resources on the statement of net position	es	
Deferred outflows of resources related to pensions		4,944,846
Deferred inflows of resources related to pensions		(2,149,759)
Deferred inflows of resources related to OPEB		(845,412)
Non-current liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the governmental funds		
IFA bond \$	(531,999)	
Installment loans	(155,237)	
General obligations bonds	(385,000)	
Compensated absences	(303,145)	(1,375,381)
Net pension assets and liabilities and other postemployment benefits obligation are not		
due and payable in the current period and are therefore not reported in the funds:		
Net pension asset	26,064	
Net pension liability	(49,728,849)	
Net other postemployment benefits obligation	(15,124,170)	 (64,826,955)
Net position of governmental activities		\$ (14,602,250)

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2018

	General Fund	Special Tax Increment Allocation Fund II		Special Tax Increment Allocation Fund III	1	pecial Tax Increment Allocation Fund V	Nonmajor overnmental Funds	Ge	Total overnmental Funds
REVENUES		 _		_		_			_
Property taxes-net	\$ 3,076,193	\$ 933,203	\$	595,882	\$	1,350,947	\$ 3,267,967	\$	9,224,192
Personal property replacement taxes	183,507	-		-		-	43,654		227,161
Other taxes	3,582,534	-		-		-	762,115		4,344,649
Licenses	819,040	-		-		-	-		819,040
Permits	370,608	-		-		-	-		370,608
Motor fuel tax allotments	-	-		-		-	606,771		606,771
Fines and forfeitures	572,661	-		-		-	11,940		584,601
Intergovernmental	2,294,596	_		_		_	221,737		2,516,333
Interest	21,644	1,340		5,341		5,168	5,349		38,842
Other	3,645,397	 		-		<u> </u>	 		3,645,397
Total Revenues	14,566,180	 934,543		601,223		1,356,115	 4,919,533		22,377,594
EXPENDITURES									
Current									
General government	4,714,445	454,190		2,021,001		2,409,859	215,317		9,814,812
Public safety	6,789,560	-		-		-	2,945,890		9,735,450
Public works	2,287,717	-		-		-	102,378		2,390,095
Capital outlay	885,810	-		-		-	134,567		1,020,377
Debt service									
Principal	77,373	-		-		-	226,608		303,981
Interest and fiscal charges	18,559	 	_				 27,008		45,567
Total Expenditures	14,773,464	 454,190		2,021,001		2,409,859	 3,651,768		23,310,282
Excess (deficiency) of revenues									
over expenditures	(207,284)	 480,353		(1,419,778)		(1,053,744)	 1,267,765		(932,688)
OTHER FINANCING SOURCES (USES)									
Bond proceeds	224,130	-		-		-	-		224,130
Transfers in	472,057	-		-		-	35,500		507,557
Transfers out	(35,500)	 					 (472,057)		(507,557)
Total other financing sources (uses)	660,687	 				-	 (436,557)		224,130
Net change in fund balances	453,403	480,353		(1,419,778)		(1,053,744)	831,208		(708,558)
Fund balances (deficits) at beginning of year	(4,121,109)	 5,326,103		5,081,534		1,744,243	 1,686,477	_	9,717,248
Fund balances (deficits) at end of year	\$ (3,667,706)	\$ 5,806,456	\$	3,661,756	\$	690,499	\$ 2,517,685	\$	9,008,690

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2018

Net change in fund balance - total governmental funds	\$ (708,558)
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of these assets is allocated over their estimated useful lives and reported as depreciation expense	
Capital outlay reported in governmental fund statements \$ 371,465	
Depreciation expense reported in the statement of activities (893,722)	(522,257)
Revenues in the statement of activities that are not available in governmental funds are	
not reported as revenue in governmental funds until received	440,616
The repayment of long-term debt is reported as an expenditure when due in governmental	
funds but as a reduction of principal outstanding in the statement of activities	
Repayment of principal on bonds	303,981
The issuance of long-term debt and related costs is shown on the fund financial statements	
as other financing sources but is recorded as a long-term liability on the government-wide	
statements	(224,130)
Some expenses reported in the statement of activities do not require the use of current	
financial resources and, therefore, are not reported as expenditures in governmental funds	
Change in compensated absences (45,070)	
Pension expense (1,112,848)	
Other postemployment benefits expense (198,659)	(1,356,577)
Change in net position of governmental activities	\$ (2,066,925)

# STATEMENT OF NET POSITION PROPRIETARY FUNDS DECEMBER 31, 2018

	Water	Go	Golf Course		Total Proprietary Funds	
ASSETS						
Current Assets						
Cash and cash equivalents	\$ 262,756	\$	135,089	\$	397,845	
Restricted cash	33,230		-		33,230	
Accounts receivable						
Customers	1,256,351		-		1,256,351	
Less: allowance for doubtful accounts	(375,457)		-		(375,457)	
Prepaid expenses	- · ·		1,220		1,220	
Due from other funds	583,964		-		583,964	
Inventory			6,639		6,639	
Total current assets	1,760,844		142,948		1,903,792	
Noncurrent Assets						
Property and equipment						
Land	8,958		670,000		678,958	
Buildings and land improvement	119,808		4,775,578		4,895,386	
Equipment	1,799,375		374,259		2,173,634	
Infrastructure	22,566,633		-		22,566,633	
Less: accumulated depreciation	(13,290,768)		(2,763,656)		(16,054,424)	
Total noncurrent assets	11,204,006		3,056,181		14,260,187	
Total assets	12,964,850		3,199,129		16,163,979	
DEFERRED OUTFLOWS OF RESOURCES						
Deferred outflows related to pensions	685,357		70,293		755,650	
LIABILITIES						
Current Liabilities						
Accounts payable	454,534		116,493		571,027	
Accrued salaries	23,343		3,054		26,397	
Due to other funds	-		3,296,037		3,296,037	
EPA loan payable	43,845		-		43,845	
Lease payable	116,002		-		116,002	
Bonds payable	305,000		-		305,000	
Other liabilities	-		343		343	
Compensated absences payable	35,423		1,796		37,219	
Accrued interest payable	12,075		-		12,075	
Total current liabilities	990,222		3,417,723		4,407,945	

STATEMENT OF NET POSITION PROPRIETARY FUNDS (Continued) DECEMBER 31, 2018

	Water		Golf Course		Total Proprietary Funds
LIABILITIES (Continued)	 				
Noncurrent Liabilities					
EPA loan payable	\$ 620,249	\$	-	\$	620,249
Lease payable	334,302		-		334,302
Bonds payable	1,768,013		-		1,768,013
Net pension liability	 927,937		95,173		1,023,110
Total noncurrent liabilities	 3,650,501		95,173		3,745,674
Total liabilities	 4,640,723		3,512,896		8,153,619
DEFERRED INFLOWS OF RESOURCES					
Deferred inflows related to pensions	 223,016		22,873		245,889
NET POSITION					
Net investment in capital assets	8,016,595		3,056,181		11,072,776
Restricted for debt service	33,230		<u>-</u>		33,230
Unrestricted	 736,643		(3,322,528)		(2,585,885)
Total net position	\$ 8,786,468	\$	(266,347)	\$	8,520,121

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUNDS

	Water	Golf Course	Total	
OPERATING REVENUES				
Water sales	\$ 4,945,766	\$ -	\$ 4,945,766	
Sewer maintenance fees	864,234	-	864,234	
Sale of water meters	14,147	-	14,147	
Golf course	=	651,674	651,674	
Pro shop and concessions	=	251,138	251,138	
Miscellaneous	5,579	48,061	53,640	
Total operating revenues	5,829,726	950,873	6,780,599	
OPERATING EXPENSES				
Salaries and benefits				
Full-time salaries	912,486	86,152	998,638	
Part-time salaries	786	111,049	111,835	
Overtime wages	80,404	-	80,404	
Illinois Municipal Retirement Fund	143,842	13,655	157,497	
Payroll taxes-FICA and Medicare	69,449	14,757	84,206	
Employee medical insurance	314,291	16,117	330,408	
Pension items related to actuary adjustments	25,478	16,316	41,794	
Life/unemployment insurance	995	199	1,194	
Total salaries and benefits	1,547,731	258,245	1,805,976	
Services				
Computers and software	611	1,169	1,780	
Landscaping and grounds maintenance	-	356,025	356,025	
Professional consulting and engineering	330,017	942	330,959	
Other contractual services	10,301	-	10,301	
Telephone	=	3,750	3,750	
Utilities- electricity	47,689	22,970	70,659	
Utilities-water	-	136,960	136,960	
Utilities- other	8,271	3,698	11,969	
Water billing	30,542		30,542	
Total services	427,431	525,514	952,945	

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUNDS (Continued)

	Water		Golf Course		Total	
OPERATING EXPENSES (Continued)						
Supplies and materials						
Concrete/asphalt/stone	\$	20,921	\$	-	\$	20,921
Uniforms		-		1,995		1,995
Gasoline and oil for vehicles		14,287		25,164		39,451
Maintenance supplies		25,867		2,169		28,036
Operating supplies		-		4,340		4,340
Printing, postage, and office supplies		33,549		439		33,988
Fire hydrants		12,641		-		12,641
Safety equipment and supplies		1,869				1,869
Total supplies and materials		109,134		34,107		143,241
Repairs and maintenance						
Building		29,001		5,269		34,270
Equipment		3,504		427		3,931
Outside contractors		165,603		-		165,603
Vehicle		4,950		617		5,567
Total repairs and maintenance		203,058		6,313		209,371
Water from Chicago		2,437,648				2,437,648
Merchandise for resale				110,722		110,722
Miscellaneous						
Bank charges		19,837		11,760		31,597
Community events		-		210		210
Agent/Trust fees- debt service		600		-		600
Dues and subscriptions		429		340		769
Office services		-		339		339
Licenses and fees		5,046		830		5,876
Rental & leasing fees		1,486		60,493		61,979
Total miscellaneous		27,398		73,972		101,370

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUNDS (Continued)

	Water	Golf Course	Total	
OPERATING EXPENSES (Continued)				
Capital expenditures	Φ 16.700	Ф	Φ 16.700	
Water meter purchases	\$ 16,780 228,604	\$ -	\$ 16,780 228,604	
Building and land improvements Office equipment	1,272	-	1,272	
Office equipment	1,272		1,272	
Total capital expenditures	246,656		246,656	
Less:				
Amounts capitalized as property and equipment	(228,604)	-	(228,604)	
Operating expenses before depreciation	4,770,452	1,008,873	5,779,325	
Depreciation	564,817	112,032	676,849	
Total operating expenses	5,335,269	1,120,905	6,456,174	
Operating income (loss)	494,457	(170,032)	324,425	
NONOPERATING REVENUES (EXPENSES)				
Grant income	918,001	-	918,001	
Interest income	18	38	56	
Interest expense	(120,361)	-	(120,361)	
Bond premium amortization	4,693		4,693	
Total nonoperating revenues (expenses)	802,351	38	802,389	
Change in net position	1,296,808	(169,994)	1,126,814	
Net position at beginning of year	7,489,660	(96,353)	7,393,307	
Net position at end of year	\$ 8,786,468	\$ (266,347)	\$ 8,520,121	

# STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

		Water		Golf Course	 Total
CASH FLOWS FROM OPERATING ACTIVITIES					
Receipts from customers	\$	5,937,580	\$	950,873	\$ 6,888,453
Payment to suppliers		(3,238,963)		(670,414)	(3,909,377)
Payment to employees		(1,512,464)		(241,287)	 (1,753,751)
Net cash from operating activities		1,186,153		39,172	 1,225,325
CASH FLOW FROM NONCAPITAL					
FINANCING ACTIVITIES					
Repayment of interfund loans		(121,559)		(40,090)	(161,649)
Grant income		949,562		-	 949,562
Net cash from noncapital financing activities		828,003		(40,090)	 787,913
CASH FLOW FROM CAPITAL AND RELATED FINANCING ACTIVITIES					
Purchase of capital assets		(1,820,561)		-	(1,820,561)
Bond principal payments		(290,243)		-	(290,243)
IEPA loan payments		(43,302)		-	(43,302)
Lease payments		(35,982)		-	(35,982)
Installment loan	335,496			-	335,496
Interest payments		(121,610)	(121,610)		 (121,610)
Net cash from capital and related financing activities		(1,976,202)			 (1,976,202)
CASH FLOW FROM INVESTING ACTIVITIES					
Interest income		18		38	 56
Net cash from investing activities		18		38	 56
Change in cash and cash equivalents		37,972		(880)	37,092
Cash and cash equivalents at					
Beginning of year		258,014		135,969	393,983
End of year	\$	295,986	\$	135,089	\$ 431,075
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES					
Operating income (loss) Adjustment to reconcile operating income (loss) to net	\$	494,457	\$	(170,032)	\$ 324,425
cash provided (used) by operating activities					
Depreciation		564,817		112,032	676,849
Net change in pension related items		25,478		16,316	41,794
Change to asset and liabilities		25,176		10,510	,,,,
Change in customer accounts receivables		214,836		_	214,836
Change in allowance for doubtful accounts		(106,982)		_	(106,982)
Change in accounts payable		(16,242)		80,214	63,972
Change in accounts payable  Change in accrued salaries		(4,104)		681	(3,423)
Change in compensated absences		13,893		(39)	13,854
Net cash from operating activities	\$	1,186,153	\$	39,172	\$ 1,225,325

# STATEMENT OF FIDUCIARY NET POSITION PENSION TRUST FUNDS DECEMBER 31, 2018

	Pension Trust Funds
ASSETS	
Cash and cash equivalents	\$ 114,234
Investments	
US treasury	2,109,151
US government securities	2,309,055
US government agencies	302,710
Mutual funds	9,486,733
Corporate obligations	1,783,779
Common stock	155,730
Money market mutual funds	280,530
Receivables	
Interest receivable	48,357
Personal property replacement taxes receivable	43,654
Due from members	14,129
Total assets	16,648,062
LIABILITIES	
Accounts payable	11,821
Total liabilities	11,821
NET POSITION	
Net position held in trust for pension benefits	\$ 16,636,241

# STATEMENT OF CHANGES IN FIDUCIARY NET POSITION PENSION TRUST FUNDS

ADDITIONS	Pension Trust Funds
Contributions	
Employee contributions	\$ 430,456
Employer contributions	2,884,154
Total contributions	3,314,610
Investment income	
Investment income	(683,894)
Investment fees	(52,072)
Net investment income	(735,966)
Other income	1,733
Total additions	2,580,377
DEDUCTIONS	
Benefits and refunds	3,110,012
Administrative costs	93,237
Total deductions	3,203,249
Net change in plan net position	(622,872)
Net position held in trust for pension benefits at beginning of year	17,259,113
Net position held in trust for pension benefits at end of year	\$ 16,636,241

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Blue Island, Illinois (the City) have been prepared in conformity with accounting principles generally accepted in the United States of America, as applied to government units (hereinafter referred to as generally accepted accounting principles (GAAP)). The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

The City is duly organized and existing under the provisions of the laws of the State of Illinois. The City is governed by an elected Council of fourteen Aldermen and a Mayor, and provides the following services: public safety (fire and police), streets, sanitation, water, public improvements, planning, recreation, zoning, and general administrative.

#### A. REPORTING ENTITY

These financial statements present all the departments, commissions and fund types of the City (primary government) and a component unit based on financial accountability. Financial accountability includes appointment of the Organization's governing body, imposition of will and fiscal dependency. The Mayor is responsible for appointing two of the five Trustees to each of the City of Blue Island Police and Firefighters' Pension Boards, but the City's accountability for these funds does not extend beyond making these appointments, and making contributions to the funds as actuarially determined.

Component Units that are Fiduciary in Nature – The Police Pension Fund and Firefighters' Pension Fund of the City of Blue Island are Illinois local governments, as such; they are separate legal entities with their own management authority. These funds exist solely to provide pension benefits for the City's police officers and Firefighters' and their beneficiaries. The financial statements of the Pension funds as of and for the year ended December 31, 2018, are reported as pension trust funds – fiduciary funds.

Discretely Presented Component Unit – A discretely presented component unit is presented in a separate column in the combined financial statements to emphasize that it is legally separate from the City. The Blue Island Public Library is governed by an eight-member Board appointed by the City's Mayor. Although it is legally separate from the City, the Library may not issue debt without the City's approval, and its property tax levy request is subject to the City's approval.

Complete financial statements may be obtained from the Library's administrative office at 2433 York Street, Blue Island, Illinois 60406.

### B. BASIS OF PRESENTATION/ MEASUREMENT FOCUS/BASIS OF ACCOUNTING

### Government-Wide Financial Statements:

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the fiduciary and proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### B. BASIS OF PRESENTATION/ MEASUREMENT FOCUS/BASIS OF ACCOUNTING (CONT.)

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the City and its component unit. The effect of material interfund activity has been eliminated from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from the legally separate component unit for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function, segment or program are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, fiduciary funds and proprietary funds. Major individual governmental funds and major individual proprietary funds are reported as separate columns in the fund financial statements.

### Fund Financial Statements:

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when susceptible to accrual (when they are "measurable and available"). "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to pay liabilities of the current period. The City considers all revenues available if they are collected within 60 days after year end. Expenditures are generally recorded when the related fund liability is incurred. However, debt service expenditures and expenditures related to compensated absences payable and claims and judgments are recorded only when payment is due.

Governmental fund property taxes, franchise taxes, interest, licenses and charges for services are susceptible to accrual and so have been recognized as revenues of the current fiscal period if recognition criteria are met. Replacement income tax, state income tax, and sales tax collected and held by the State at year end on behalf of the City are also recognized as revenue. Other receipts become measurable and available when cash is received by the City, and are recognized as revenue at that time.

Proprietary Funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services, and producing and delivering goods, in connection with a Proprietary Fund's principal ongoing operations. The principal operating revenues of the Proprietary Funds are charges to customers for sales and services. Operating expense for Proprietary Funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### B. BASIS OF PRESENTATION/ MEASUREMENT FOCUS/BASIS OF ACCOUNTING (CONT.)

The City reports the following major governmental funds:

**General Fund** – The General Fund is the general operating fund of the City. It is used to account for all financial resources except those accounted for in another fund.

**Special Tax Increment Allocation Fund II** – A Special Revenue Fund used to account for the accumulation of incremental tax revenues from the City's second Tax Increment Financing (TIF) District and related expenditures incurred in connection with this TIF.

**Special Tax Increment Allocation Fund III** – A Special Revenue Fund used to account for the accumulation of incremental tax revenues from the City's third Tax Increment Financing (TIF) District and related expenditures incurred in connection with this TIF.

**Special Tax Increment Allocation Fund V** - A Special Revenue Fund used to account for the accumulation of incremental tax revenues from the City's fifth Tax Increment Financing (TIF) District and related expenditures incurred in connection with this TIF. The City has elected to report this fund as major.

The City reports the following major proprietary funds:

Water Fund – Accounts for the provision of water and sewer services to the residents of the City. All activities necessary to provide such services are accounted for in this fund including, but not limited to, administration, operations, maintenance, finance, and billing and collection.

**Golf Course Fund** – Accounts for the operation and maintenance of the City-owned 18-hole golf course. Activities necessary to provide such services are accounted for in this fund including, but not limited to, administration, operations and maintenance.

### C. CASH AND CASH EQUIVALENTS

Cash includes amounts in demand deposits as well as short-term investments with a maturity date within 3 months of year-end. Investments are stated at fair value. Fair value for the investment in Illinois Funds is the same as the value of the pooled shares. State Statute requires the State Treasurer's Illinois Funds to comply with the Illinois Public Funds Investment Act.

### D. RECEIVABLES/PAYABLES

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year is reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Amounts due from individuals, organizations or other governmental units are recorded as receivables at year-end. These amounts include charges for services rendered, or for goods and materials provided by the City, including amounts for unbilled services. Receivables are shown net of an allowance for uncollectible accounts, where applicable. Receivables are also recognized for property taxes, sales and excise taxes, loans, assessments and intergovernmental grants.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### E. INVENTORIES AND PREPAID ITEMS

Inventories in the proprietary funds are valued at cost, which approximates market, using the first-in/first-out (FIFO) method. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items accounted for on the consumption method.

### F. RESTRICTED ASSETS

Bond covenants of the 2006 Water Fund Revenue Bonds require portions of the debt proceeds, as well as other resources, to be set aside for various purposes. These amounts are reported as restricted assets. The "Operation and Maintenance Account" segregates cash and investments for operations and maintenance for the next succeeding month. The "Debt Service Sub Account" accumulates funds for the payment of current bond and interest maturities becoming due on the next payment dates. Requirements under the Water Fund Revenue Bonds provide for monthly deposits of not less than one-sixth of the next interest payment due, and not less than one-twelfth of the next principal payment due. Funds accumulated in the "Bond Reserve Account" are available for the payment of maturing bond principal or interest, whenever funds are not available for that purpose in the "Bond and Interest Account." Requirements under the Water Fund Revenue Bonds provide for deposits as determined by corporate authorities.

### G. CAPITAL ASSETS

Capital assets, which include property, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. The City defines capital assets as assets with an initial, individual cost of more than \$5,000 (\$25,000 for buildings, land improvements and infrastructure) and an estimated useful life in excess of one year. Such assets are recorded at cost where historical records are available or at an estimated historical cost where no historical records exist. Donated capital assets are valued at their estimated acquisition value on the date received.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of proprietary fund capital asset is reflected in the capitalized value of the asset constructed, net of interest earned on the invested proceeds over the same period.

Property and equipment of the primary government, as well as the component units, is depreciated using the straight-line method.

The following estimated useful lives are used to compute depreciation on a straight-line basis:

Buildings and land improvements 20 - 50 years Infrastructure 40 - 60 years Equipment 5 - 10 years

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

## NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### H. COMPENSATED ABSENCES

It is the government's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. All vacation and sick pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements. Payments of compensated absences are made by the governmental funds for which the eligible employee salary is recorded.

Employees with a minimum of twenty years of service, who are eligible to retire, are eligible to receive payment for their accumulated sick time upon leaving the employment of the City. The amount received is limited to sixty days at full pay and an additional sixty days at half pay, assuming the employee has accumulated the requisite number of unused sick days. One week of vacation left in the calendar year can be carried over into the next calendar year. Sick pay is accrued when earned for employees with twenty years of service, in both the government-wide and proprietary fund financial statements as a liability.

### I. LONG-TERM OBLIGATIONS

In the government-wide financial statements and proprietary fund financial statements, long-term debt and other long-term obligations, including compensated absences and net pension obligation, are reported as liabilities in the applicable governmental or business-type activities and proprietary fund statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method.

Governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued and any premium received with the proceeds is reported as an other financing source. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

### J. DEFERRED OUTFLOWS/INFLOWS OF RESOURCES

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

### K. FUND BALANCE / NET POSITION

Governmental funds' fund balance is classified as the following:

Nonspendable fund balance includes amounts that cannot be spent because they are either not in spendable form or legally or contractually required to be maintained intact.

Restricted fund balance is externally enforceable limitations on use, such as limitations imposed by creditors, grantors, contributors, or laws and regulations of other governments as well as limitations imposed by law through constitutional provision or enabling legislation.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### K. FUND BALANCE / NET POSITION

Committed fund balance is a self-imposed limitation set in place prior to the end of the period. The limitations are imposed at the highest level of decision making that requires formal action at the same level. For the City, the City Council is the highest level of decision making and a formal action by the City Council would be required to establish, modify or rescind a fund balance commitment. There are no committed fund balances.

Assigned fund balance has limitations resulting from intended use, where the intended use is established by the City Council.

Unassigned fund balance is the total fund balance in the general fund in excess of nonspendable, restricted, committed, and assigned fund balance. This also includes any negative fund balance in other funds.

If there is an expenditure incurred for purposes for which committed, assigned, or unassigned fund balance classifications could be used, then the City will consider committed fund balance to be spent first, then assigned fund balance and finally unassigned fund balance. If there is an expenditure incurred for the purposes for which restricted or unrestricted could be used, then the City will consider restricted fund balance to be spent first, then unrestricted fund balance.

In the government-wide and proprietary fund financial statements, restricted net position is legally restricted by outside parties for a specific purpose. A portion of governmental activities' net position is restricted for the same purposes as governmental fund balances. A portion of the business-type activities' and Water Fund's net position is restricted for bond and interest reserves. Net investment in capital assets represents the City's investment in the book value of capital assets, less any outstanding debt that was issued to construct or acquire the capital assets. Unrestricted net position consists of net position that does not meet the definition of restricted or net investment in capital assets.

# L. USE OF ESTIMATES

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and reported amounts of revenue and expenses during the reporting period. Actual results could differ from those estimates.

### M. RESTATEMENT OF NET POSITION FOR GOVERNMENTAL ACTIVITIES

The City has implemented GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. This Statement replaces the requirements of Statement 45 and requires governments to report a liability on the face of the financial statements for the OPEB that they provide. Statement 75 requires governments in all types of OPEB plans to present more extensive note disclosures and required supplementary information (RSI) about their OPEB liabilities. Among the new note disclosures is a description of the effect on the reported OPEB liability of using a discount rate and a healthcare cost trend rate that are one percentage point higher and one percentage point lower than assumed by the government. The new RSI includes a schedule showing the causes of increases and decreases in the OPEB liability and a schedule comparing a government's actual OPEB contributions to its contributions requirements. As a result, net position for governmental activities has been restated by \$13,929,090 to reflect the liability as of the beginning of the year (January 1, 2018).

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

# NOTE 2. DEFICIT FUND EQUITY

The following Funds have deficit balances; the General Fund has a deficit fund balance of \$3,667,706, the Special Tax Increment Allocation Fund VII has a deficit fund balance of \$24,831, the Debt Service Fund has a deficit fund balance of \$18,865, and the Golf Fund has a deficit fund balance of \$266,347. Funding of these deficits is expected to be repaid from future tax revenues, transfers from other funds, and a reduction of future operating expenditures.

### NOTE 3. DEPOSITS AND INVESTMENTS

Statutes authorize the City to invest in the following:

- Bonds, notes, certificates of indebtedness, Treasury bills or other securities which are guaranteed by the full faith and credit of the United States of America as to principal and interest.
- Bonds, notes, debentures or similar obligations of the United States of America or its agencies.
- Savings accounts, certificates of deposit, time accounts, or any other investment constituting direct obligations of a bank, as defined by the Illinois Banking Act. Securities legally issuable by savings and loan associations incorporated under the laws of any state of the United States of America. Share accounts and share certificates of a credit union chartered under the laws of the State of Illinois or United States of America, provided the principal office of the credit union is located within the State of Illinois. Short-term discount obligations of the Federal National Mortgage Association (FNMA).
- Investments may be made only in financial institutions which are insured by either the Federal Deposit Insurance Corporation, or other applicable law for credit unions.
- Short-term obligations (maturing within 270 days of date of purchase) of corporations with assets exceeding five hundred million dollars (\$500,000,000). Such obligations must be rated, at the time of purchase, at one of the three highest classifications established by at least two standard rating services. This type of obligation is limited to one-third of the City's funds available for investment, and cannot exceed 10% of the corporation's outstanding obligation.
- Money market mutual funds registered under the Investment Company Act of 1940 which invest only
  in bonds, notes, certificates of indebtedness, Treasury bills or other securities which are guaranteed by
  the full faith and credit of the United States of America as to principal and interest, and agree to
  repurchase such obligations. In addition, the City may also invest in a fund managed, operated and
  administered by a bank.
- Repurchase agreements of government securities subject to The Government Securities Act of 1986.
- Illinois Funds, a money market fund overseen by the Treasurer of the State of Illinois.

Investments with maturities of one year or more from the date of purchase are stated at fair value based on quoted market prices. Investments with maturities of one year or less from the date of purchase are stated at amortized cost. Investment income has been allocated to each fund based on investments held by the fund.

Custodial credit risk for deposits with financial institutions is the risk that in the event of a bank's failure, the City's deposits may not be returned to it. The City's investment policy requires pledging of collateral for all bank balances in excess of federal depository insurance with the collateral held by an agent of the City in the City's name

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

### NOTE 3. DEPOSITS AND INVESTMENTS (CONTINUED)

*Interest Rate Risk* – This is the risk that changes in the market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The City's investment policy does not specifically address interest rate risk; however, in practice the City manages its interest rate risk by investing idle funds in the Illinois Funds, a money market account which allows for immediate access to existing balances.

Credit Risk – Generally, credit risk is the risk that an issuer of a debt type instrument will not fulfill its obligation to the holder of the investment. This is measured by assignment of a rating by a nationally recognized rating organization. The City's investments with Illinois Funds are rated AAAm by Standards and Poor's rating service.

Custodial Credit Risk – For investments, this is the risk that in the event of the failure of the counterparty, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The City's cash equivalents at December 31, 2018 are with the Illinois Funds. These cash equivalents are pooled along with other participants' monies, and invested in U.S. Treasury bills and notes backed by the full faith and credit of the U.S. Treasury.

### Police Pension Trust Fund

Investments-Police Pension Trust Fund

The deposits and investments of the Police Pension Fund are held separately from those of other City Funds. Statutes authorize the Police Pension Fund to make deposits/invest in interest bearing direct obligations of the United States of America; obligations that are fully guaranteed or insured as to the payment of principal and interest by the United States of America; bonds, notes, debentures, or similar obligations of agencies of the United States of America; savings accounts or certificates of deposits issued by banks or savings and loan associations charted by the United States of America or by the State of Illinois, to the extent that the deposits are insured by the agencies or instrumentalities of the federal government; State of Illinois bonds: pooled accounts managed by the Illinois Funds Money Market Fund, or by banks, their subsidiaries or holding companies, in accordance with the laws of the State of Illinois; bonds or tax anticipation warrants of any county, township, or municipal corporation of the State of Illinois; money market mutual funds managed by investment companies that are registered under the Federal Investment Company Act of 1940 and the Illinois Securities Law of 1953 and are diversified, open-ended management investment companies, provided the portfolio is limited to special restrictions; general accounts of life insurance companies; and separate accounts of life insurance companies and mutual funds, the mutual funds must meet specific restrictions, provided the investment is in separate accounts and mutual funds does not exceed ten percent of the Pension Fund's plan net position; and corporate bonds managed through an investment advisor, rated as investment grade by one of the two largest rating services at the item of purchase.

Per the Fund's investment policy, domestic equity investments shall be defined as common stocks created or existing under the laws of the United States and are listed on a national securities exchange, board of trade or are quoted in the National Association of Securities Dealers Automated Quotations System National Market System. Said issuers shall have been in existence for at least five years and have not been in arrears of any payment of dividends on its preferred stock during the preceding five years. Domestic equities shall also be defined as mutual funds managed by an investment company as defined and registered under the Federal Investment Company Act of 1940 and registered under the Illinois Securities Law of 1953, have been in operation for at least five years, have total assets of \$250 million or more and invest in a diversified portfolio of common or preferred stocks, bonds, or money market instruments and exchange traded funds (ETF's).

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

# NOTE 3. DEPOSITS AND INVESTMENTS (CONTINUED)

### **Police Pension Trust Fund (Continued)**

The Fund's investment policy also states that international and real estate securities shall be defined as diversified mutual funds managed by an investment company as defined and registered under the Federal Investment Company Act of 1940 and registered under the Illinois Securities Law of 1953, have been in operation for at least five years, have total assets of \$250 million or more, and invest in a diversified portfolio of stocks, bonds, or money market instruments or bank collective trusts invested in a diversified portfolio of stocks, bonds, or money market instruments and exchange traded funds.

The primary investment policies of the fund, in the order of priority are as follows:

- a. Safety Investments shall be undertaken in a manner that seeks to ensure the preservation of capital. As such, the Board of Trustees has consciously diversified the aggregate fund to ensure that adverse or unexpected results will not have an excessively detrimental impact on the entire portfolio. Diversification is to be interpreted to include diversification by asset type, by characteristic, by number of investments, and in the case of investment managers by investment style.
- b. Liquidity The investment portfolio will remain sufficiently liquid to enable the pension fund to pay all necessary benefits and meet all operating requirements which might be reasonably anticipated.
- c. Return on Investment Assets will be invested to achieve attractive real rates of return. Following the Prudent Person Standard for preservation of capital, assets will be invested to achieve the highest possible rate of return, consistent with the Fund's tolerance for risk as determined by the Board of Trustees in its role as a fiduciary.

The Fund's performance objective is to meet or exceed the return of the blended market indexes of 35% of the Barclays Capital Aggregate Bond Index and Custom Equity Index comprised 55% S&P 500 and 10% MSCI EAFE.

At December 31, 2018 the Police Pension Fund had the following investments and maturities:

			Investment Maturities					
			Le	ss than	One to			Sixto
Investment Type	F	air Value	O	ne Year	F	ive Years	Te	en Years
U.S. Government Securities	\$	1,961,767	\$	-	\$	1,458,970	\$	502,797
U.S. Treasury		1,102,959		-		1,102,959		-
Corporate Obligations		859,979		-		859,979		-
Money Market Accounts		280,530		280,530		-		-
Total		4,205,235	\$	280,530	\$	3,421,908	\$	502,797
Investments not sensitive to interest rate risk:								
Mutual Funds		7,531,927						
Total Investments	\$	11,737,162						

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

### NOTE 3. DEPOSITS AND INVESTMENTS (CONTINUED)

### **Police Pension Trust Fund (Continued)**

Interest Rate Risk: Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. In accordance with the Police Pension Fund's investment policy, the Fund limits its exposure to interest rate risk by structuring the portfolio to provide liquidity while at the same time matching investment maturities to projected fund liabilities. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates.

Credit Risk: Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The Fund helps limit its exposure to credit risk by primarily investing in securities issued by the United States Government and/or its agencies that are implicitly guaranteed by the United States Government. The Fund's investment policy requires investments be rated as investment grade by one of the largest rating services. Investment grade is defined as BBB- or higher for Standard & Poor's and Baa3 or higher by Moody's Investors Service. The Fund's investments in the securities of the U.S. government agencies were rated Aaa and corporate bonds were rated A1, Aa1 or A2 by Moody's Investors Services. Standard & Poor's ratings for U.S. government agencies and corporate bonds were all A or higher ratings.

Custodial Credit Risk – Investments: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Fund will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Money market mutual funds and equity mutual funds are not subject to custodial credit risk. At December 31, 2018, the U.S. Government and Agency Securities are insured and held by the counterparty in the Fund's name. The Fund limits its exposure to custodial credit risk by utilizing an independent third-party institution, selected by the Fund, to act as custodian for its securities and collateral.

Concentration of Credit Risk: This is the risk of loss attributed to the magnitude of the Fund's investment in a single issuer. The investment policy of the Fund contains no limitations on the amount that can be invested in any one issuer beyond that stipulated by the Illinois Compiled Statutes Pension Code. At December 31, 2018 and 2017, the Fund has investments over 5% of total plan investments in Federal Home Loan Bank due 7/14/21. Agency investments represent a portion of the portfolio; however, the investments are diversified by maturity date and are backed by the issuing organization. Agency securities do not have the "full faith and credit" backing of the U.S. Government, they are considered to have a moral obligation of implicit backing and are supported by Treasury lines of credit and increasingly stringent federal regulation. The Fund's investment policy provides diversification by asset type, by characteristic, by number of investments, and in the case of "Investment Manager", by investment style.

The fair value measurements authoritative literature establishes a fair value hierarchy that categorizes into three levels the inputs to valuation techniques used to measure fair value. This hierarchy consists of three broad levels: Level 1 inputs consist of unadjusted quoted prices in active markets for identical assets and have the highest priority, Level 2 inputs consist of observable inputs other than quoted market prices for identical assets, and Level 3 inputs are unobservable and have the lowest priority. The Fund uses the appropriate valuation techniques based on the available inputs because they generally provide the most reliable evidence of fair value. When available, the Fund measures fair value using Level 1 inputs because they generally provide the most reliable evidence of fair value. Level 3 inputs were used only when Level 1 and Level 2 inputs were not available.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

### NOTE 3. DEPOSITS AND INVESTMENTS (CONTINUED)

### **Police Pension Trust Fund (Continued)**

The following table presents the investments fair value measurements as of December 31, 2018:

		Level 1	I	evel 2
Investment Type	Fair Value	Inputs	I	nputs
U.S. Government Securities	\$ 1,961,767	\$ 1,961,767	\$	-
U.S. Treasury	1,102,959	1,102,959		-
Corporate Obligations	859,979	-		859,979
Mutual Funds	7,531,927	7,531,927		
Total	\$ 11,456,632	\$ 10,596,653	\$	859,979

# Firefighters' Pension Fund

Investments – Firefighters' Pension Trust Fund

The Firefighters' Pension Fund is authorized to invest in interest bearing direct obligations of the United States of America; obligations that are fully guaranteed or insured as to the payment of principal and interest by the United States of America; bonds, notes, debentures, or similar obligations of agencies of the United States of America. The fund may also invest in savings accounts or certificates of deposits issued by banks or savings and loan associations charted by the United States of America or by the State of Illinois, to the extent that the deposits are insured by the agencies or instrumentalities of the federal government; State of Illinois bonds: pooled accounts managed by the Illinois Funds Money Market Fund, or by banks, their subsidiaries or holding companies, in accordance with the laws of the State of Illinois; bonds or tax anticipation warrants of any county, township, or municipal corporation of the State of Illinois; money market mutual funds managed by investment companies that are registered under the Federal Investment Company Act of 1940 and the Illinois Securities Law of 1953 and are diversified, open-ended management investment companies, provided the portfolio is limited to special restrictions; general accounts of life insurance companies; and separate accounts of life insurance companies and mutual funds, the mutual funds must meet specific restrictions, provided the investment is in separate accounts and mutual funds does not exceed ten percent of the Fund's plan net position; and corporate bonds managed through an investment advisor, rated as investment grade by one of the two largest rating services at the item of purchase.

Per the Fund's investment policy, domestic equity investments shall be defined as an account managed by a life insurance company authorized to do business in Illinois, comprised of real estate loans or upon real estate secured by first or second mortgages, mutual funds managed by an investment company as defined and registered under the Federal Investment Company Act of 1940 and registered under the Illinois Securities Law of 1953, have been in operation for at least five years, have total assets of \$250 million or more and invest in a diversified portfolio of common or preferred stocks, bonds, or money market instruments and exchange traded funds (ETFs), common or preferred stocks created or existing under the laws of the United States and are listed on a national securities exchange, board of trade or are quoted in the National Association of Securities Dealers Automated Quotations System National Market System, and separate accounts of a life insurance company authorized to do business in Illinois comprised of common or preferred stocks, bonds or money market instruments.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

### NOTE 3. DEPOSITS AND INVESTMENTS (CONTINUED)

### **Firefighters' Pension Fund (Continued)**

The primary investment objectives of the Firefighters' Pension Fund, in the order of priority, are as follows:

- a. Safety Investments shall be undertaken in a manner that seeks to ensure the preservation of capital. As such, the Board of Trustees has consciously diversified the aggregate fund to ensure that adverse or unexpected results will not have an excessively detrimental impact on the entire portfolio. Diversification is to be interpreted to include diversification by asset type, by characteristic, by number of investments, and in the case of investment managers by investment style.
- b. Liquidity The investment portfolio will remain sufficiently liquid to enable the pension fund to pay all necessary benefits and meet all operating requirements that might be reasonably anticipated.
- c. Return on Investment Assets will be invested to achieve attractive real rates of return. Following the Prudent Man Standard for preservation of capital, assets will be invested to achieve the highest possible rate of return, consistent with the fund's tolerance for risk as determined by the Board of Trustees in its role as a fiduciary.

The Firefighters' Pension Fund's performance objective is to meet or exceed the return of the blended market indexes of 45% of the Barclays Capital Aggregate Index and 55% of the Russell 3000 Total Return Index.

Interest Rate Risk: Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. To limit interest rate risk, the Fund's investment policy requires investments in securities that would give the fixed income portfolio a duration of within 0.25 of the Lehman Intermediate Government Bond index.

At December 31, 2018 the Firefighters' Pension Fund had the following investments and maturities:

			investment waturdes									
						ess than		One to		Sixto	Gre	ater than
Investment Type	F	Fair Value	One Year		Five Years		Ten Years		Ten Years			
U.S. Government Securities	\$	347,288	\$	99,204	\$	148,353	\$	99,731	\$	-		
U.S. Treasury		1,006,192		99,099		485,924		421,169		-		
U.S. Agencies		302,710		-		3,713		31,354		267,643		
Corporate Obligations		923,800		49,597		515,485		358,718				
Total		2,579,990	\$	247,900	\$	1,153,475	\$	910,972	\$	267,643		
Investments not sensitive to interest rate risk	:											
Common Stock		155,730										
Mutual Funds		1,954,806										
Total Investments	\$	4,690,526										

Investment Maturities

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

### NOTE 3. DEPOSITS AND INVESTMENTS (CONTINUED)

### **Firefighters' Pension Fund (Continued)**

Credit Risk: Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. To mitigate credit risk, the Fund's investment policy requires that no more than 20% of the portfolio may be invested in any debt issuer to the exclusion or U.S. Treasury securities and issues of FNMA, FHLMC, FHLB, and GNMA.

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Fund will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Fund's investment policy requires all deposits in excess of FDIC insurance limits to be collateralized and all investments to be held by an independent third-party custodian.

Concentration Risk. This is the risk of loss attributed to the magnitude of the Fund's investment in a single issuer. The Fund contains no limitations on the amount that can be invested in any one issuer beyond that stipulated by the Illinois Compiled Statutes Pension Code. The Fund's investment practice provides diversification by asset type, by characteristic, by number of investments, and in the case of "Investment Manager", by investment style.

The Fund's investments are reported at fair value in the accompanying statement of fiduciary net position. Gains and losses (realized and unrealized) included in changes in fiduciary net position for the year ended December 31, 2018, and 2017 are reported in net appreciation in fair value of investments.

The fair value measurements authoritative literature establishes a fair value hierarchy that categorizes into three levels the inputs to valuation techniques used to measure fair value. This hierarchy consists of three broad levels: Level 1 inputs consist of unadjusted quoted prices in active markets for identical assets and have the highest priority, Level 2 inputs consist of observable inputs other than quoted market prices for identical assets, and Level 3 inputs are unobservable and have the lowest priority. The Fund uses the appropriate valuation techniques based on the available inputs because they generally provide the most reliable evidence of fair value. When available, the Fund measures fair value using Level 1 inputs because they generally provide the most reliable evidence of fair value. Level 3 inputs were used only when Level 1 and Level 2 inputs were not available.

The following table presents the investments fair value measurements as of December 31, 2018:

		Level 1	Level 2
Investment Type	Fair Value	Inputs	Inputs
U.S. Government Securities	\$ 347,288	\$ 347,288	\$ -
U.S. Treasury	1,006,192	1,006,192	-
U.S. Agencies	302,710	-	302,710
Corporate Obligations	923,800	-	923,800
Common Stock	155,730	155,730	-
Mutual Funds	1,954,806	1,954,806	
Total	\$ 4,690,526	\$ 3,464,016	\$ 1,226,510

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

### **NOTE 4. RECEIVABLES**

The City levies property tax each calendar year on all taxable real property located in the City. The City must file its tax levy ordinance on or before the last Tuesday in December of each year. Taxes levied in one year become due and payable in two installments, due March 1 and no earlier than August 1 during the following year. The first installment is an estimated bill, and is 55% of the prior year's tax bill. The second installment is based on the current levy, assessment and equalization, and any changes from the prior year will be reflected in the second installment bill. The levy becomes an enforceable lien against the property as of January 1 of the levy year.

The City considers that the 2017 levy to be used to finance operations in fiscal year 2018. The 2018 levy will be used to finance operations in fiscal year 2019. The Board passed the current levy on November 27, 2018. The Property taxes collected by the City that are due within the current year are recognized as revenue, and net taxes receivable are reflected as deferred revenue. Based upon collection histories, the City has provided an allowance for uncollectible property taxes of 6% of the current year's levy.

Trade accounts receivable, consisting of amounts due from residents for water, sewer and refuse service, are recorded net of uncollectible amounts, as determined by management. An allowance for uncollectible trade receivables of \$425,903 was recorded as of December 31, 2018.

### **NOTE 5. CAPITAL ASSETS**

Capital asset activity for the year ended December 31, 2018 was as follows:

	Beginning			Ending
	Balance	Increases	Decreases	Balance
Governmental Activities				
Capital assets not being depreciated				
Land	\$20,289,512	\$ -	\$ -	\$20,289,512
Construction in progress	76,741	-	76,741	-
Total capital assets not being depreciated	20,366,253		76,741	20,289,512
Capital assets being depreciated:				
Buildings and land improvements	15,251,351	310,954	1,435,566	14,126,739
Infrastructure	17,660,107	1,512,307	-	19,172,414
Equipment	8,454,678	60,511	-	8,515,189
Total capital assets being depreciated	41,366,136	1,883,772	1,435,566	41,814,342
Less accumulated depreciation for:				
Building and land improvements	8,272,943	369,645	_	8,642,588
Infrastructure	12,049,666	327,647	_	12,377,313
Equipment	7,526,161	196,430	_	7,722,591
Total accumulated depreciation	27,848,770	893,722		28,742,492
Total capital assets being depreciated, net	13,517,366	990,050	1,435,566	13,071,850
Governmental activities capital assets, net	\$33,883,619	\$ 990,050	\$ 1,512,307	\$33,361,362

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

# NOTE 5. CAPITAL ASSETS (CONTINUED)

Depreciation expense was charged to functions/programs of the governmental activities of the primary government as follows:

Public safety	146,123
Public works	36,123

Total depreciation - governmental activities \$ 893,722

	Beginning Balance	Increases	Decreases	Ending Balance
Business-type Activities				
Capital assets not being depreciated				
Land	\$ 678,958	\$ -	\$ -	\$ 678,958
Construction in progress	135,545	-	135,545	-
Total capital assets not being depreciated	814,503		135,545	678,958
Capital assets being depreciated:				
Buildings and land improvements	4,895,386	-	-	4,895,386
Infrastructure	21,038,645	1,527,988	-	22,566,633
Equipment	1,745,516	428,118	-	2,173,634
Total capital assets being depreciated	27,679,547	1,956,106		29,635,653
Less accumulated depreciation for:				
Building and land improvements	2,342,509	104,093	-	2,446,602
Infrastructure	11,731,702	455,345	-	12,187,047
Equipment	1,303,364	117,411	_	1,420,775
Total accumulated depreciation	15,377,575	676,849		16,054,424
Total capital assets being depreciated, net	12,301,972	1,279,257		13,581,229
Business-type activities capital assets, net	\$13,116,475	\$ 1,279,257	\$ 135,545	\$14,260,187
	Beginning Balance	Increases	Decreases	Ending Balance
Component Unit				
Capital assets being depreciated:				
Buildings and improvements	\$ 37,490	\$ -	\$ -	\$ 37,490
Equipment	225,371	-	-	225,371
Total capital assets being depreciated	262,861			262,861
Less assumulated depreciation for:				
Buildings and improvements	12,233	1,249	-	13,482
Equipment	124,936	15,301	-	140,237
Total accumulated depreciation	137,169	16,550	_	153,719
Total capital assets being depreciated, net	125,692	(16,550)		109,142
Component unit capital assets, net	\$ 125,692	\$ (16,550)	\$ -	\$ 109,142

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

# NOTE 6. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

Due To/From other funds results from the time lag between the dates interfund good or services are provided or reimbursable expenditures occur and when the payment between funds is made. The composition of interfund balances as of December 31, 2018 is as follows:

Receivable Fund	Amount	Payable Fund	Amount
Governmental Activities:	_		· '
General	\$ 3,197,131	Golf Course	\$ -
General	26,752	Special Tax Increment Allocation Fund IV	26,752
General	24,422	Special Tax Increment Allocation Fund VI	24,422
General	64,970	Special Tax Increment Allocation Fund VII	64,970
General	18,865	Debt Service	18,865
General	15,000	Community Development	15,000
Motor Fuel Tax	56,817	General	56,817
Business District	60,624	General	60,624
Special Tax Increment Allocation Fund II	5,227,921	General	5,227,921
Special Tax Increment Allocation Fund III	3,655,538	General	3,655,538
Special Tax Increment Allocation Fund V	156,867	General	156,867
Police Pension Contribution	25,437	General	25,437
Fire Pension Contribution	18,217	General	18,217
Water	-	General	485,058
Special Tax Increment Allocation Fund VI	11,281	Special Tax Increment Allocation Fund V	11,281
Total Governmental Activities	\$ 12,559,842		\$ 9,847,769
Business-type Activities:			
General	\$ -	Golf Course	\$ 3,197,131
Water	485,058	General	-
Water	98,906	Golf Course	98,906
Total Business-type Activities	\$ 583,964		\$ 3,296,037

Transfers between funds for the year ended December 31, 2018 are as follows:

Trans fer To	Amount	Transfer From	 Amount	
General	\$ 472,057	Motor Fuel Tax	\$ 472,057	
Police Pension Contribution	17,750	General	17,750	
Fire Pension Contribution	17,750	General	 17,750	
	\$ 507,557		\$ 507,557	

The transfer from the Motor Fuel Tax Fund to the General Fund was made as a reimbursement for street maintenance costs. The transfers from the General Fund to the Police Pension Contribution Fund and Fire Pension Contribution Fund was made for audit and actuarial invoices paid by the City on the pension funds behalf.

# NOTE 7. OPERATING LEASE OBLIGATIONS

The City leases various equipment items under the provisions of long-term lease agreements classified as operating leases for accounting purposes. The lease payments for the year ended December 31, 2018 and future scheduled lease payments are not considered material to the financial statements.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

# **NOTE 8. SHORT-TERM DEBT**

The City issues tax anticipation warrants to finance operations. Tax anticipation warrants activity for the year ended December 31, 2018 was as follows:

Issue	Fund Debt Retired by	Beginning Balance	Issuances	Retirements	Ending Balance
\$500,000 General Corporate Purposes Tax Anticipation Warrant, series 2017, due in one installment of \$500,000 plus interest 3.75% due					
September 30, 2018.	General	\$ 500,000	\$ -	\$ 500,000	\$ -
		\$ 500,000	\$ -	\$ 500,000	\$ -

# **NOTE 9. LONG-TERM DEBT**

The following is a summary of changes in long-term liabilities during the year ended December 31, 2018:

	Beginning				Due within one
	Balance	Additions	Retirements	Ending Balance	year
<b>Governmental Activities</b>					
General obligation bonds	\$ 495,000	\$ -	\$ 110,000	\$ 385,000	\$ 110,000
IFA general obligation bond	424,477	224,130	116,608	531,999	120,159
Installment loans	232,610	-	77,373	155,237	77,373
Compensated absences	258,075	303,145	258,075	303,145	303,145
Net pension liability	43,687,114	6,041,735	-	49,728,849	-
Net other postemployment					
benefits obligation	1,841,833	15,770,923	2,488,586	15,124,170	
Total governmental activities	\$ 46,939,109	\$ 22,339,933	\$ 3,050,642	\$ 66,228,400	\$ 610,677

The liabilities for compensated absences, net pension liability and net other postemployment benefits obligation for governmental activities are typically liquidated by the General Fund.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

# **NOTE 9. LONG-TERM DEBT (CONTINUED)**

	Beginning				Due within one
	Balance	Additions	Retirements	Ending Balance	year
<b>Business-type Activities</b>					
General obligation bonds	\$ 2,330,000	\$ -	\$ 290,000	\$ 2,040,000	\$ 305,000
Unamortized premium	37,706	-	4,693	33,013	-
IEPA loan	707,396	-	43,302	664,094	43,845
Capital lease	150,790	-	35,982	114,808	37,102
Compensated absences	23,365	37,219	23,365	37,219	37,219
Installment loan	-	428,118	92,622	335,496	78,900
Net pension liabilities	(189,627)	1,212,737		1,023,110	
Total business-type activities	\$ 3,059,630	\$ 1,678,074	\$ 489,964	\$ 4,247,740	\$ 502,066

**General Obligation Bonds** – The government issues general obligation bonds to provide funds for the acquisition and construction of major capital expenditures. General obligation bonds are direct obligations, and pledge the full faith and credit of the government. General obligation bonds currently outstanding are as follows:

Issues	Beginning Balance	Increases	Decreases	Ending Balance
2011 General Obligation (Judgment Funding) Bonds, original principal \$1,100,000, semiannual principal of \$55,000 due July 1 and January 1 commencing July 1, 2012 through January 1, 2022; interest payable monthly at a rate equal to the bank rate (variable monthly interest rate).	\$ 495,000	\$ -	\$ 110,000	\$ 385,000
2006 Waterworks and Sewerage Bonds (Alternate Revenue Source), original principal \$4,635,000, annual principal due December 1 at amounts ranging from \$225,000 to \$380,000 through December 1, 2024, interest at 4.25% to 4.75%.	2,330,000	-	290,000	2,040,000
Illinois Finance Authority General Obligation bond (Alternate Revenue Source), maximum principal \$1,300,000. Semiannual interest payments, at a rate of 3.00% are due each June 1 and December 1, commencing June 1, 2017. Annual principal payments are due each December 1, commencing December 1, 2017. Amounts due are determined based on drawdowns.	424,477	224,130	116,608	531,999
based on drawdowns.			110,000	331,777
	\$ 3,249,477	\$ 224,130	\$ 516,608	\$ 2,956,999

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

# **NOTE 9. LONG-TERM DEBT (CONTINUED)**

The annual debt service requirements to maturity for general obligation bonds are as follows:

Year Ending	Governmental	Activities	Business-typ	pe Activities		
December 31	Principal	Principal Interest		Interest		
2019	230,159	43,911	305,000	95,713		
2020	233,819	37,182	315,000	81,606		
2021	182,590	30,300	330,000	67,038		
2022	241,476	22,546	345,000	51,775		
2023	135,481	17,016	365,000	35,388		
2024	139,607	12,951	380,000	18,050		
2025	143,859	8,763	-	-		
2026	148,240	4,447	-	-		
	1,455,231	177,116	2,040,000	349,570		
Less: amount not drawn						
down*	(538,232)					
Total	\$ 916,999	\$ 177,116	\$ 2,040,000	\$ 349,570		

<sup>\*</sup>The schedule above includes amortization based on the IFA agreement, but the full amount of principal has not been fully drawn down.

The 2006 bonds are alternate revenue source bonds payable from the combined waterworks and sewerage system revenues. These pledges will remain until all bonds are retired or mature in fiscal year 2024. The total amount of the pledge as of December 31, 2018 is \$2,389,570, which constitutes the remaining principal and interest on the bonds. During the current fiscal year, the principal and interest on the bonds was approximately 7% of the pledged revenues.

# Illinois EPA Loan

Illinois EPA loan currently outstanding is as follows:

	U	inning lance	Incre	eases	De	creases		Ending Balance
Illinois Environmental Protection Agency Public							-	
Water Supply Loan Program: Original principal								
\$897,560, semiannual payments of \$26,005								
including interest of 1.25% due on October 7 and								
April 7, commencing October 7, 2013.	\$ 7	707,396	\$		\$	43,302	\$	664,094

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

# NOTE 9. LONG-TERM DEBT (CONTINUED)

The annual debt service requirements to maturity for the Illinois EPA loan are as follows:

Year Ending				
December 31	Principal		Interest	
2019	\$	43,845	\$	8,165
2020		44,394		7,615
2021		44,951		7,058
2022		45,515		6,495
2023		46,085		5,924
2024		46,663		5,346
2025	47,248			4,761
2026		47,841		4,168
2027		48,441		3,569
2028		49,048		2,961
2029		49,663		2,346
2030		50,286		1,723
2031		50,916		1,093
2032		49,198		454
Total	\$	664,094	\$	61,678

# **Installment Loans**

Installment loans currently outstanding are as follows:

	Beginning						Ending	
Issues	E	Balance	ee Increases		Decreases		I	Balance
2017 installment loan for the purchase of police vehicles, original principal \$142,610, quarterly payments of \$17,785 through February 16, 2020,								
including interest payable at 4.000%	\$	142,610	\$	-	\$	67,373	\$	75,237
2017 Illinois Finance Authority installment loan for the purchase of an ambulance, original principal \$100,000. Annual payments of \$10,000 due each November 1 through 2026 with interest at 0.000%.  2018 installment loan for the purchase of public works vehicles, original principal \$428,118, annual payments of \$92,622 through June 2022, including		90,000		-		10,000		80,000
interest payable at 4.090%		-		428,118		92,622		335,496
	\$	232,610	\$	428,118	\$	169,995	\$	490,733

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

# **NOTE 9. LONG-TERM DEBT (CONTINUED)**

The annual debt service requirements to maturity for the installment loans are as follows:

Year Ending	2	017 Police Ve	e Vehicle Loan		cle Loan 2017 Ambulance Loan		2018 Public Works Vehicle Loa			icle Loan		
December 31	Prir	ncipal	In	terest	Pr	incipal	Int	erest	P	rincipal	In	iterest
2019		69,135		2,006		10,000		-		78,900		13,722
2020		6,102		62		10,000		-		82,127		10,495
2021		-		-		10,000		-		85,487		7,135
2022		-		-		10,000		-		88,982		3,640
2023		-		-		10,000		-		-		-
2024		-		-		10,000		-		-		-
2025		-		-		10,000		-		-		-
2026						10,000						
Total	\$	75,237	\$	2,068	\$	80,000	\$		\$	335,496	\$	34,992

# Capital Lease

The City entered into a lease for the purchase of a streetsweeper during fiscal year 2016. The lease calls for semiannual payments plus interest at 3.09% payable from the Water Fund. The lease currently extends into the calendar year 2021. Total assets received under the lease amount to \$185,685.

Remaining principal and interest requirements for the capital lease are as follows:

Year Ending	
December 31	 Amount
2019	40,365
2020	40,365
2021	 40,365
Total minimum lease payments	121,095
Less: amount representing interest	 (6,287)
Present value of minimum lease payments	\$ 114,808

# NOTE 10. RISK MANAGEMENT

The City is exposed to various risks related to torts; theft of, damage to, or destruction of assets; errors or omissions; injuries to employees; or natural disasters. Property damage losses, with a minor deductible for total replacement value, are insured with a commercial insurance company. Settled claims from these risks have not exceeded commercial insurance coverage for the past three years. There has been no significant reduction in insurance coverage.

The City is self-insured for workers' compensation and general liability. Expenditures are recorded as incurred for payment of employee workers compensation and general liability claims and administration fees.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

### NOTE 10. RISK MANAGEMENT (CONTINUED)

At December 31, 2018, total unpaid claims, including an estimate of claims that have been incurred but not reported to the administrative agent, totaled \$45,878. The estimates are developed based on reports prepared by the administrative agent. The City does not allocate overhead costs or other non-incremental costs to the claims liability. For the two years ended December 31, 2017 and December 31, 2018, changes in the total liability for unpaid workers compensation and general liability claims are summarized as follows:

	Workers Compensation					General	Liabi	lity
	2017			2018		2017		2018
Claims payable, beginning of year	\$	19,333	\$	11,104	\$	2,642	\$	3,120
Claims incurred		22,258		111,035		3,120		10,391
Claims paid		(30,487)		(77,277)		(2,642)		(12,495)
Claims payable, end of year	\$	11,104	\$	44,862	\$	3,120	_\$_	1,016

### NOTE 11. COMMITMENTS AND CONTINGENT LIABILITIES

<u>Grant Programs</u> – The City participates in federally assisted grant programs. These programs are subject to program compliance audits by the grantors or their representatives. The amount, if any, of expenditures which may be disallowed by the granting agencies is not expected to be material.

### NOTE 12. TAX INCREMENT REDEVELOPMENT PROJECT

The City has established Tax Increment Financing Districts II, III, IV, V, VI and VIII in December 1992, January 1994, September 2007, November 2008, September 2012 and April 2017, respectively.

A redevelopment plan was adopted to make improvements on certain blighted areas, which will be funded by property taxes attributable to the increase in the equalized assessed valuation of each taxable lot in the Project Area.

The base equalized assessed valuation (EAV), as well as the incremental change equalized assessed valuation for these districts (2018 EAV latest available), is as follows:

	Base EAV	2018 EAV
District II	\$ 9,578,727	\$17,080,954
District III	1,473,597	-
District IV	4,090,525	2,918,013
District V	11,405,303	18,714,522
District VI	933,560	1,822,342
District VII	1,466,720	1,664,925

### NOTE 13. DEFERRED COMPENSATION PLAN

The City offers its employees a deferred compensation plan, created in accordance with Internal Revenue Code Section 457. The plan, available to all City employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. All funds are held in trust and administered by an outside third party trustee for the exclusive benefit of participants and their beneficiaries. The City is not required to make a contribution to the plan.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

#### NOTE 14. PENSION AND RETIREMENT PLAN COMMITMENTS

The City participates in three contributory retirement plans. Law enforcement officers are covered under the Police Pension Fund (a single-employer plan administered by a separate Police Pension Board of Trustees). Fire sworn personnel are covered under the Firefighters' Pension Fund (a single-employer plan administered by a separate Firefighters' Pension Board of Trustees). The Illinois Municipal Retirement Fund (a statewide plan) covers substantially all full-time employees, except law enforcement officers and firefighters. The City has two plans under the Illinois Municipal Retirement Fund, one for regular employees, and a Sheriff Law Enforcement Personnel ("SLEP") Plan.

#### NOTE 15. ILLINOIS MUNICIPAL RETIREMENT FUND

# Plan Description

The City's defined benefit pension plan for regular employees provides retirement and disability benefits, post-retirement increases, and death benefits to plan members and beneficiaries. The City's plan is managed by the Illinois Municipal Retirement Fund (IMRF), the administrator of a multi-employer public pension fund. A summary of IMRF's pension benefits is provided in the "Benefits Provided" section of this document. Details of all benefits are available from IMRF. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available Comprehensive Annual Financial Report that includes financial statements, detailed information about the pension plan's fiduciary net position, and required supplementary information. The report is available for download at www.imrf.org.

### Benefits Provided

IMRF has three benefit plans. The vast majority of IMRF members participate in the Regular Plan (RP). The Sheriff's Law Enforcement Personnel (SLEP) plan is for sheriffs, deputy sheriffs, and selected police chiefs. Counties could adopt the Elected County Official (ECO) plan for officials elected prior to August 8, 2011 (the ECO plan was closed to new participants after that date).

All three IMRF benefit plans have two tiers. Employees hired *before* January 1, 2011, are eligible for Tier 1 benefits. Tier 1 employees are vested for pensions benefits when they have at least eight years of qualifying service credit. Tier 1 employees who retire at age 55 (at reduced benefits) or after age 60 (at full benefits) with eight years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any consecutive 48 months within the last 10 years of service divided by 48. Under Tier 1, the pension is increased by 3% of the original amount on January 1 every year after retirement.

Employees hired *on or after* January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating employees who retire at age 62 (at reduced benefits) or after age 67 (at full benefits) with ten years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any 96 consecutive months within the last 10 years of service, divided by 96. Under Tier 2, the pension is increased on January 1 every year after retirement, upon reaching age 67, by the *lesser* of:

- 3% of the original pension amount, or
- ½ of the increase in the Consumer Price Index of the original pension amount.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

### NOTE 15. ILLINOIS MUNICIPAL RETIREMENT FUND (CONTINUED)

### Employees Covered by Benefit Terms

As of December 31, 2018, the following employees were covered by the benefit terms:

	IMRF	SLEP
Retirees and Beneficiaries currently receiving benefits	116	-
Inactive Plan Members entitled to but not yet receiving benefits	69	1
Active Plan Members	79_	
Total	264	1

### Contributions

As set by statute, the City's Regular (SLEP) Plan Members are required to contribute 4.5% (7.50%) of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The City's annual contribution rate for calendar year 2018 was 13.57%. For calendar year 2018, the City, including component unit, contributed \$449,482 to the plan. The City also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

# Net Pension Liability

The City's net pension liability was measured as of December 31, 2018. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

### **Actuarial Assumptions**

The following are the methods and assumptions used to determine total pension liability at December 31, 2017:

- The Actuarial Cost Method used was Entry Age Normal.
- The Asset Valuation Method used was Market Value of Assets.
- The Inflation Rate was assumed to be 2.50%
- Salary Increases were expected to be 3.39% to 14.25%.
- The Investment Rate of Return was assumed to be 7.25%.
- Projected Retirement Age was from the Experience-based Table of Rates, specific to the type of eligibility condition, last updated for the 2017 valuation pursuant to an experience study from years 2014-2016.
- The IMRF-specific rates for Mortality Table (for non-disabled retirees) was used with a fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience.
- For Disabled Retirees, an IMRF-specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF-specific rates were developed from the RP-2014 Disabled Retirees Mortality Table, applying the same adjustments that were applied for non-disabled lives.
- For Active Members, an IMRF-specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF-specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

# NOTE 15. ILLINOIS MUNICIPAL RETIREMENT FUND (CONTINUED)

### Long-term Expected Rate of Return

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized by the following table (most recent available):

			Projected Returns/Risk			
	Portfolio					
	Target	Return	One Year	Ten Year		
Asset Class	Percentage	12/31/18	Arithmetic	Geometric		
Equities	37%	-6.08%	8.50%	7.15%		
International Equities	18%	-14.16%	9.20%	7.25%		
Fixed Income	28%	-25.00%	3.75%	3.75%		
Real Estate	9%	8.36%	7.30%	3.25%		
Alternative Investments	7%					
Private Equity		N/A	12.40%	8.50%		
Hedge Funds		N/A	5.75%	5.50%		
Commodities		N/A	4.75%	3.20%		
Cash Equivalents	1%	N/A	2.50%	2.50%		
Total	100%					

### Single Discount Rate

A Single Discount Rate of 7.25% was used to measure the total pension liability. The projection of cash flow used to determine this Single Discount Rate assumed that the plan members' contributions will be made at the current contribution rate, and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. The Single Discount Rate reflects:

- 1. The long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits), and
- 2. The tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met). For the purpose of the most recent valuation, the expected rate of return on plan investments is 7.25%, the municipal bond rate is 3.71% and the resulting single discount rate is 7.25%.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

# NOTE 15. ILLINOIS MUNICIPAL RETIREMENT FUND (CONTINUED)

# Changes in the Net Pension Liability

IMRF	Total Pension Liability (A)	Plan Fiduciary Net Position (B)	Net Pension Liability (A) - (B)
Balances at December 31, 2017	\$ 26,775,549	\$ 27,528,037	\$ (752,488)
Changes for the year:			
Service Cost	367,879	-	367,879
Interest on the Total Pension Liability	1,955,101	-	1,955,101
Changes of Benefit Terms	-	-	-
Differences Between Expected and Actual			
Experience of the Total Pension Liability	(60,522)	-	(60,522)
Changes of Assumptions	699,542	-	699,542
Contributions - Employer	-	461,756	(461,756)
Contributions - Employee	-	149,054	(149,054)
Net Investment Income	-	(1,696,994)	1,696,994
Benefit Payments, including Refunds			
of Employee Contribution	(1,782,940)	(1,782,940)	-
Other (Net Transfer)		321,540	(321,540)
Net Changes	1,179,060	(2,547,584)	3,726,644
Balances at December 31, 2018	\$ 27,954,609	\$ 24,980,453	\$ 2,974,156

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

# NOTE 15. ILLINOIS MUNICIPAL RETIREMENT FUND (CONTINUED)

IMRF- SLEP		Total				
	P	ension	Plan	Fiduciary	Ne	t Pension
	Liability		Net Position		I	iability
		(A)	(B)		(	A) - (B)
Balances at December 31, 2017	\$	100,701	\$	136,717	\$	(36,016)
Changes for the year:						
Service Cost		-		-		-
Interest on the Total Pension Liability		7,553		-		7,553
Changes of Benefit Terms		-		-		-
Differences Between Expected and Actual						
Experience of the Total Pension Liability		1,147		-		1,147
Changes of Assumptions		942		-		942
Contributions - Employer		-		-		-
Contributions - Employee		-		-		-
Net Investment Income		-		(697)		697
Benefit Payments, including Refunds						
of Employee Contribution		-		-		-
Other (Net Transfer)		-		387		(387)
Net Changes		9,642		(310)		9,952
Balances at December 31, 2018	\$	110,343	\$	136,407	\$	(26,064)

# Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the plan's net pension liability, calculated using a Single Discount Rate of 7.25% (7.25%), as well as what the plan's net pension liability would be if it were calculated using a Single Discount Rate that is 1% lower or 1% higher:

IMRF	Current					
	1% Decrease		Discount Rate		1% Increase	
		6.25%		7.25%		8.25%
Net Pension Liability	\$	6,129,237	\$	2,974,156	\$	354,200
IMRF-SLEP				Current		
	1%	6 Decrease	Dis	scount Rate	19	% Increase
		6.25%		7.25%		8.25%
Net Pension Liability	\$	(22,183)	\$	(26,064)	\$	(29,773)

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

# NOTE 15. ILLINOIS MUNICIPAL RETIREMENT FUND (CONTINUED)

Pension Expense and Deferred Outflows/Inflows of Resources Related to Pension

For the year ended December 31, 2018, the City recognized pension expense of \$192,312 for IMRF and \$1,664 for IMRF-SLEP.

At December 31, 2018, the City reported deferred outflows or resources and deferred inflows of resources related to pensions from the following sources:

IMRF	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience Changes of assumptions Net difference between projected and actual earnings on pension plan investment	\$ - 464,738 1,731,918	\$ 337,142 377,653
Total deferred amounts to be recognized in pension expense in future periods	\$ 2,196,656	\$ 714,795
IMRF-SLEP	Deferred	D.C. 1
IVIKT-5 LEA	Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience Changes of assumptions Net difference between projected and actual earnings on pension plan investment	Outflows of	Inflows of

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

# NOTE 15. ILLINOIS MUNICIPAL RETIREMENT FUND (CONTINUED)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

IMRF		
	Net	Deferred
Year Ending	Out	flows of
December 31	Res	sources
2019	\$	337,387
2020		198,565
2021		198,968
2022		745,940
2023		-
Thereafter		-
Total	\$	,480,860
IMRF-SLEP		
IMRF-SLEP	Net	Deferred
IMRF-SLEP Year Ending		Deferred flows of
	Out	
Year Ending	Out	flows of
Year Ending	Out	flows of
Year Ending December 31	Out Res	flows of sources
Year Ending December 31	Out Res	flows of sources 2,368
Year Ending December 31  2019 2020	Out Res	flows of sources  2,368 780
Year Ending December 31  2019 2020 2021	Out Res	2,368 780 709
Year Ending December 31  2019 2020 2021 2022	Out Res	2,368 780 709

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

### NOTE 16. POLICE PENSION FUND

# Plan Description

Police sworn personnel of the City of Blue Island are covered by the City of Blue Island Police Pension Fund which is a defined benefit single-employer pension plan. Although this is a single-employer pension plan, the defined benefits, as well as the employee and employer contribution levels, are mandated by Illinois Compiled Statutes (40 ILCS 5/3-1) and may be amended only by the Illinois legislature. The plan is administered by the plan's Board of Trustees consists of: two members appointed by the City, two active members of the police department elected by the membership and one retired member of the police department elected by the membership.

The plan is established and administered as prescribed by "Article 3. Police Pension Fund-Municipalities 500,000 and Under" of the Illinois Pension Code.

Plan Membership as of January 1, 2018:

Retirees and Beneficiaries currently receiving benefits	32
Inactive Plan Members entitled to but not yet receiving benefits	5
Active Plan Members	35
Total	72

# Benefits Provided

The following is a summary of the City of Blue Island Police Pension Plan as provided for in the Illinois Compiled Statutes:

Tier 1 employees (those hired before January 1, 2011) attaining the age of 50 or older with 20 or more years of creditable service are entitled to receive an annual retirement benefit of one-half of the salary attached to the rank held on the last day of service, or for one year prior to the last day, whichever is greater. The annual benefit shall be increased by 2.5 percent of such salary for each additional year of service over 20 years up to 30 years, to a maximum of 75 percent of such salary. Employees with at least eight years but less than 20 years of credited service may retire at or after age 60 and receive a reduced benefit.

The monthly benefit of a police officer who retired with 20 or more years of service after January 1, 1977 shall be increased annually, following the first anniversary date of retirement and be paid upon reaching the age of at least 55 years, by 3.0% of the original pension and 3.0% compounded annually thereafter.

Tier 2 employees (those hired on or after January 1, 2011) attaining the age of 55 or older with ten or more years of creditable service are entitled to receive an annual retirement benefit equal to the average monthly salary obtained by dividing the total salary of the police officer during the 96 consecutive months of service within the last 120 months of service in which the total salary was the highest by the number of months of service in that period. Police officers' salary for the pension purposes shall not exceed \$106,800, however that amount shall increase annual by the lesser of ½ of the annual change in the Consumer Price Index or 3.0% compounded. The annual benefit shall be increased by 2.5% of such salary for each additional year of service over 20 years up to 30 years to a maximum of 75.0% of such salary. Employees with at least ten years may retire at or after age 50 and receive a reduced benefit (i.e., ½% for each month under 55).

The monthly benefit of a Tier 2 police officer shall be increased annually at age 60 on the January 1st after the police office retires, or the first anniversary of the pension starting date, whichever is later. Non-compounding increases occur annually, each January thereafter. The increase is the lesser of 3% or ½ of the change in the Consumer Price Index for the proceeding calendar year.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

# NOTE 16. POLICE PENSION FUND (CONTINUED)

### Contributions

Per State Statute, covered employees are required to contribute 9.91% of their base salaries. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded without interest. The City is required to contribute the remaining amounts necessary to finance the Plan as actuarially determined by an enrolled actuary. However, effective January 1, 2011, ILCS requires that the City has until the year 2040 to fund 90% of the past service costs for the Police Pension Trust Fund Plan.

### **Investments**

Rate of Return:

For the year ended December 31, 2018, the annual money-weighted rate of return on plan investments, net of investment expense, was -4.01 percent.

The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amount actually invested.

### Net Pension Liability

The measurement date is December 31, 2018.

The measurement period for the pension expense was January 1, 2018 to December 31, 2018.

The reporting period is January 1, 2018 through December 31, 2018.

The city's net pension liability was measured as of December 31, 2018.

The total pension liability used to calculate the net pension liability was determined as of that date.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

# NOTE 16. POLICE PENSION FUND (CONTINUED)

### **Actuarial Assumptions:**

The total pension liability was determined by an actuarial valuation as of January 1, 2018 updated to December 31, 2018 using the following actuarial assumptions:

Inflation 2.50%

Salary Increases Graded schedule based on service

Discount Rate 7.00% Investment Rate of Return 7.00%

Pubs-2010 Employee Mortality, projected 5 years past the valuation date with scale MP-2018. 20% of active deaths are assumed to be in the line of duty. Mortality rate for inactive lives used Pubs-2010 Healthy Retiree Mortality, projected 5 years past the valuation date with scale MP-2018. Mortality rate for beneficiaries used Pubs-2010 survivor mortality, projected 5 years past the valuation date with scale MP-2018. Mortality rate for disabled lives used Pubs-2010 disabled mortality, projected 5 years past the valuation date with scale MP-2018.

The other significant assumptions are based upon the most recent actuarial experience study performed by the State of Illinois Department of Insurance dated October 5, 2017.

The long-term expected rate of return on plan investments can be determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class. For 2018 the inflation rate assumption of the investment advisor was 2.00%. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of arithmetic real rates of return for each major asset class included in the Pension Plan's target asset allocation as of December 31, 2018 are summarized in the following table:

		Long-term
	Portfolio	Expected Real
	Target	Rate of
Asset Class	Percentage	Return
Cash	3%	0.00%
Fixed Income	32%	3.50%
Domestic Equity Large Caps	52%	3.25%
Domestic Equity Small Caps	5%	4.00%
International Developed Foreign	5%	4.75%
Real Estate	3%	4.25%
Total	100%	

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

# NOTE 16. POLICE PENSION FUND (CONTINUED)

### Discount Rate:

The discount rate used to measure the total pension liability was 7.00 percent.

The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the Pension Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

For purpose of this valuation, the expected rate of return on pension plan investments is 7.00 percent; the municipal bond rate is 4.10 percent (based on the weekly rate closest to but not later than the measurement date of the Bond Buyer 20-Bond Index as published by the Bond Buyer); and the resulting single discount rate is 7.00 percent.

# Changes in Net Pension Liability Pension

	Total Pension Liability (A)		Plan Fiduciary Net Position (B)		Net Pensior Liability (A) - (B)	
Balances at December 31, 2017	\$	38,947,869	\$	12,049,952	\$	26,897,917
Changes for the year:						
Service Cost		679,927		-		679,927
Interest on the Total Pension Liability		2,712,322		=		2,712,322
Changes of Benefit Terms	-		=		-	
Differences Between Expected and Actual						
Experience of the Total Pension Liability		(640,348)		=		(640,348)
Changes of Assumptions		1,088,982		=		1,088,982
Contributions- Employer		-		1,778,990		(1,778,990)
Contributions- Employee		-		274,014		(274,014)
Net Investment Income		-		(494,090)		494,090
Benefit Payments, including Refunds						
of Employee Contribution		(1,760,675)		(1,760,675)		-
Administrative Expenses		-		(48,726)		48,726
Net Changes		2,080,208		(250,487)		2,330,695
Balances at December 31, 2018	\$	41,028,077	\$	11,799,465	\$	29,228,612

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

# NOTE 16. POLICE PENSION FUND (CONTINUED)

### Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the plan's net pension liability, calculated using a single discount rate of 7.00%, as well as what the plan's net pension liability would be if it were calculated using a single discount rate that is 1% lower or 1% higher:

	Current									
	1% Decrease Discount Rate				1% Decrease Discount Rate 1% In			1% Decrease		% Increase
		6.00%		7.00%		8.00%				
Net Pension Liability	\$	35,052,490	\$	29,228,612	\$	24,464,646				

# Pension Expense and Deferred Outflows/Inflows of Resources Related to Pensions

For the year ended December 31, 2018, the City recognized a Pension Expense of \$2,562,228. On December 31, 2018, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources	
Differences between expected and actual experience Changes of assumptions	\$ - 907,485	\$ 643,155 408,132	
Net difference between projected and actual earnings on pension plan investment	909,094		
Total deferred amounts to be recognized in pension expense in future periods	\$ 1,816,579	\$ 1,051,287	

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	Net Deferred			
Year Ending	Outflows of			
December 31	Resources			
2019	\$	247,290		
2020		111,847		
2021		105,126		
2022		226,257		
2023		74,772		
Thereafter		-		
Total	\$ 765,292			

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

### NOTE 17. FIRE PENSION FUND

### Plan Description:

Fire sworn personnel of the City of Blue Island are covered by the City of Blue Island Firefighters' Pension Fund which is a defined benefit single-employer pension plan. Although this is a single-employer pension plan, the defined benefits, as well as the employee and employer contribution levels, are mandated by Illinois Compiled Statutes (40 ILCS 5/4-1) and may be amended only by the Illinois legislature.

The plan is established and administered as prescribed by "Article 4. Firefighters' Pension Fund-Municipalities 500,000 or Under" of the Illinois Pension Code.

### Plan Membership

Plan membership as of January 1, 2018:

Retirees and Beneficiaries currently receiving benefits	27
Inactive Plan Members entitled to but not yet receiving benefits	9
Active Plan Members	26
Total	62

### Benefits Provided

The following is a summary of the City of Blue Island Firefighters' Pension Plan as provided for in the Illinois Compiled Statutes:

Tier 1 employees (those hired prior to January 1, 2011) attaining the age of 50 or older with 20 or more years of creditable service are entitled to receive an annual retirement benefit equal to one-half of the salary attached to the rank held on the last day of service, or for one year prior to the last day, whichever is greater. The annual benefit shall be increased by 2.5% of such salary for each additional year of service over 20 years up to 30 years to a maximum of 75.0% of such salary. Employees with at least ten years but less than 20 years of credited service may retire at or after age 60 and receive a reduced benefit.

The monthly benefit of a firefighter who retired with 20 or more years of service after January 1, 1977 shall be increased annually, following the first anniversary date of retirement and be paid upon reaching the age of at least 55 years, by 3.0% of the original pension and 3.0% compounded annually thereafter.

Tier 2 employees (those hired on or after January 1, 2011) attaining the age of 55 or older with ten or more years of creditable service are entitled to receive an annual retirement benefit equal to the average monthly salary obtained by dividing the total salary of the firefighter during the 96 consecutive months of service within the last 120 months of service in which the total salary was the highest by the number of months of service in that period. Firefighters' salary for pension purposes shall not exceed \$106,800 however, that amount shall increase annually by the lesser of ½ of the annual change in the Consumer Price Index or 3.0% compounded. The annual benefit shall be increased by 2.5% of such salary for each additional year of service over 20 years up to 30 years to a maximum of 75.0% of such salary. Employees with at least ten years may retire at or after age 50 and receive a reduced benefit (i.e. ½% for each month under 55).

The monthly benefit of a Tier 2 firefighter shall be increased annually at age 60 on the January 1<sup>st</sup> after the firefighter retires, or the first anniversary of the pension starting date, whichever is later. Non-compounding increases occur annually, each January thereafter. The increase is the lesser of 3.0% or ½ of the change in the Consumer Price Index for the proceeding calendar year.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

# NOTE 17. FIRE PENSION FUND (CONTINUED)

### Contributions

Per State Statute, covered employees are required to contribute 9.455% of their base salaries. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded without interest. The City is required to contribute the remaining amounts necessary to finance the Plan as actuarially determined by an enrolled actuary. However, effective January 1, 2011, ILCS requires that the City has until the year 2040 to fund 90% of the past service costs for the Firefighters' Pension Trust Fund Plan.

### Investments

#### Concentrations:

The Plan did not hold investments in any one organization that represent 5 percent or more of the Pension Plan's Fiduciary Net Position.

# Rate of Return:

For the year ended December 31, 2018, the annual money-weighted rate of return on Pension Plan investments, net of Pension Plan investment expense, was -4.58 percent.

The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amount actually invested.

### Net Pension Liability

The measurement date is December 31, 2018.

The measurement period for the pension expense was January 1, 2018 to December 31, 2018.

The reporting period is January 1, 2018 through December 31, 2018.

The City's Net Pension Liability was measured as of December 31, 2018.

The Total Pension Liability used to calculate the Net Pension Liability was determined as of that date.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

### **NOTE 17. FIRE PENSION FUND (CONTINUED)**

### **Actuarial Assumptions:**

The Total Pension Liability was determined by an actuarial valuation as of January 1, 2018 updated to December 31, 2018 using the following actuarial assumptions:

Inflation 2.50%
Salary Increases Service based
Discount Rate 7.00%
Investment Rate of Return 7.00%

Mortality Rate Healthy Active Lives: Pubs-2010 Mortality Table for Employees. 10% of active deaths are assumed to be in the line of duty.

Mortality Rate Healthy Retiree Lives: Pubs-2010 Mortality Table for Healthy Retirees.

Mortality Rate Disabled Lives: Pubs-2010 Mortality Table for Disabled Retirees.

Mortality Rate Beneficiary Lives: Pubs-2010 Mortality Table for Contingent Survivors.

The mortality assumptions for all participants are sex distinct with mortality improvement projected 5 years beyond the valuation date using scale MP-2018 and a base year of 2010. We feel these assumptions sufficiently accommodate anticipated future mortality improvements.

The other significant assumptions are based upon the most recent actuarial experience study performed by the State of Illinois Department of Insurance dated October 5, 2017.

The long-term expected rate of return on plan investments can be determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class. For 2018 the inflation rate assumption of the investment advisor was 2.0%. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of arithmetic real rates of return for each major asset class included in the Pension Plan's target asset allocation as of December 31, 2018 are summarized in the following table:

		Long-term
	Portfolio	Expected Real
	Target	Rate of
Asset Class	Percentage	Return
Cash	2.0%	0% to 1%
Fixed Short Govt.	10.0%	0% to 1%
Fixed Intermediate Govt.	25.0%	1% to 2%
Fixed Intermediate Corporate	19.0%	2% to 3%
Stock	44.0%	6% to 7%
Total	100.0%	

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

# NOTE 17. FIRE PENSION FUND (CONTINUED)

### **Discount Rate:**

The discount rate used to measure the total pension liability was 7.00 percent.

The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the Pension Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

For purpose of this valuation, the expected rate of return on pension plan investments is 7.00 percent; the municipal bond rate is 4.10 percent (based on the weekly rate closest to but not later than the measurement date of the Bond Buyer 20-Bond Index as published by The Bond Buyer); and the resulting single discount rate is 7.00 percent.

# Changes in Net Pension Liability

	Total			
	Pension Plan Fiduciary		Net Pension	
	Liability	Net Position	Liability	
	(A)	(B)	(A) - (B)	
Balances at December 31, 2017	\$ 21,998,358	\$ 5,209,161	\$ 16,789,197	
Changes for the year:				
Service Cost	407,765	-	407,765	
Interest on the Total Pension Liability	1,521,202	-	1,521,202	
Changes of Benefit Terms	-	-	-	
Differences Between Expected and Actual				
Experience of the Total Pension Liability	561,963	-	561,963	
Changes of Assumptions	840,847	-	840,847	
Contributions - Employer	-	1,105,164	(1,105,164)	
Contributions - Employee	-	156,442	(156,442)	
Net Investment Income	-	(240,143)	240,143	
Benefit Payments, including Refunds				
of Employee Contribution	(1,349,337)	(1,349,337)	-	
Administrative Expense		(44,511)	44,511	
Net Changes	1,982,440	(372,385)	2,354,825	
-0		(5.=,500)		
Balances at December 31, 2018	\$ 23,980,798	\$ 4,836,776	\$ 19,144,022	

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

# NOTE 17. FIRE PENSION FUND (CONTINUED)

### Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the plan's net pension liability, calculated using a single discount rate of 7.00%, as well as what the plan's net pension liability would be if it were calculated using a single discount rate that is 1% lower or 1% higher:

				Current		
	19	6 Decrease	Dis	scount Rate	19	% Increase
		6.00%		7.00%		8.00%
Net Pension Liability	\$	22,281,132	\$	19,144,022	\$	16,569,222

# Pension Expense and Deferred Outflows/Inflows of Resources Related to Pensions

For the year ended December 31, 2018, the City recognized a pension expense of \$1,853,227. On December 31, 2018, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred	Deferred
	Outflows of	Inflows of
	Resources	Resources
Differences between expected and actual experience	\$ 935,017	\$ 541,320
Changes of assumptions	720,726	231,205
Net difference between projected and actual earnings on pension plan investment	464,799	_
carnings on pension pain investment	404,777	
Total deferred amounts to be recognized in pension expense in future periods	\$ 2,120,542	\$ 772,525

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	Net Deferred	Net Deferred		
Year Ending	Outflows of	Outflows of		
December 31	Resources	Resources		
2019	\$ 396,199	)		
2020	338,649	)		
2021	109,653	,		
2022	143,908	3		
2023	159,207	7		
Thereafter	200,401			
Total	\$ 1,348,017	<u> </u>		

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

### NOTE 18. OTHER POSTEMPLOYMENT BENEFITS

The City's health insurance plan for retired employees is summarized as follows:

Plan Description: The City's Retiree Health Care Plan (Plan) is a single-employer defined benefit postemployment health care plan that covers eligible retired employees of the City. The Plan, which is administered by the City, allows employees who retire and meet retirement eligibility requirements under one the of City's retirement plans to continue health insurance coverage as a participant in the City's Plan. For purposes of applying Paragraph 4 under Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits other than pensions, the plan does not meet the requirements for an OPEB plan administered through a trust.

Employees Covered by Benefit Terms: At December 31, 2018, the following employees were covered by the benefit terms:

Retirees and Beneficiaries currently receiving benefits	66
Inactive Plan Members entitled to but not yet receiving benefits	-
Active Plan Members	102
Total	168

Benefits Provided: The benefits provided are the same as those provided for active employees. Spouses and dependents of eligible retirees are also eligible for medical coverage. All employees of the City are eligible to receive postemployment health care benefits. Coverage for retirees and their spouses and dependents is provided for life.

Under the terms of the Plan, pursuant to City policy and certain contractual agreements, the Retired plan members and beneficiaries currently receiving benefits are required to contribute specified amounts monthly toward the cost of health insurance premiums. Those retired prior to December 31, 2015, with the exception of two retirees with special arrangements, either contribute \$0 or have a contribution of \$75/month for any level of coverage (single, employee plus spouse, or family). The City contributes the remainder of the cost. Per City ordinance, those retiring on or after December 31, 2015 pay 15% of the active premium for single coverage. All future retirees who cover a spouse pay 100% of spouse premium.

In future years, contributions are assumed to increase at the same rate as premiums.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

# NOTE 18. OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

Actuarial Assumptions: The total OPEB liability was determined by an actuarial valuation as of December 31, 2018, using the following actuarial assumptions:

Inflation Rate 2.50%

Salary Increase Rate(s) Varies by Service.

Discount Rate 3.64%
Initial Trend Rate 7.50%
Ultimate Trend Rate 4.00%
Years to Ultimate 55

# Police and Fire Pension Plan Participants

Active Lives:

PubS-2010 Employee mortality projected five years past the valuation date using Scale MP-2018

### Healthy Inactive Lives:

PubS-2010 Healthy Retiree mortality projected five years past the valuation date using Scale MP-2018.

#### Beneficiaries.

PubS-2010 Survivor mortality projected five years past the valuation date using Scale MP-2018.

### Disabled Lives:

PubS-2010 Disabled Retiree mortality projected five years past the valuation date using Scale MP-2018.

### Illinois Municipal Retirement Fund Participants

### Healthy Lives

For female lives, 99% of the RP-2014 Blue Collar table was used. For male lives, a 100% of the Blue Collar RP-2014 table was used. All tables include fully generational adjustments for mortality improvements using improvement scale MP-2017.

### Disabled Lives

For all disabled lives, the RP-2014 Disabled Retiree Mortality Table was used. All tables include fully generational adjustments for mortality improvements using improvement scale MP-2017.

# **Discount Rate:**

Given the City's decision not to fund the program, all future benefit payments were discounted using a high-quality municipal bond rate of 3.64%. The high-quality municipal bond rate was based on the measurement date of the S&P Municipal Bond 20 Year High Grade Rate Index as published by S&P Municipal Bond Index with maturity of 20 years. Eligible bonds must be rated at least AA by Standard and Poor's Ratings Services, Aa2 by Moody's or AA by Fitch. If there are multiple ratings, the lowest rating is used.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

### NOTE 18. OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

Change in Total OPEB Liability:

	Increases and (Decreases) in Total OPEB Liability						
Balances at December 31, 2017	\$	15,770,923					
Changes for the year:							
Service Cost		431,024					
Interest		502,667					
Differences Between Expected and Actual Experience		-					
Changes of Assumptions		(986,314)					
Changes of Benefit Terms		-					
Contributions - Employer		-					
Benefit Payments		(594,130)					
Other Changes							
Net Changes		(646,753)					
Balances at December 31, 2018	\$	15,124,170					

Changes of Assumptions reflect a change in the discount rate from 3.16% for the reporting period ended December 31, 2017, to 3.64% for the reporting period ended December 31, 2018.

Sensitivity of the Total OPEB Liability to changes in the Discount Rate:

The following presents the Total OPEB Liability of the City, as well as what the City's Total OPEB Liability would be if it were calculated using a discount rate that is one percentage-point lower or one percentage-point higher than the current discount rate:

		Current	
	1% Decrease	Discount Rate	1% Increase
	2.64%	3.64%	4.64%
Total OPEB Liability	\$ 17,297,415	\$ 15,124,170	\$ 13,353,935

Sensitivity of the Total OPEB Liability to changes in the Healthcare Cost Trend Rates:

The following presents the Total OPEB Liability of the City, as well as what the City's total OPEB Liability would be if it were calculated using healthcare cost trend rates that are one percentage-point lower or one percentage-point higher than the current healthcare cost trend rates:

		Healthcare Cost	
	1% Decrease	Trend Rates	1% Increase
	3.00% - 6.50%	4.00% - 7.50%	5.00% - 8.50%
			_
Total OPEB Liability	\$ 13,135,553	\$ 15,124,170	\$ 17,611,991

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

### NOTE 18. OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

OPEB Expense and Deferred Outflows/Inflows of Resources Related to OPEB:

For the year ended December 31, 2018, the City recognized OPEB expense of \$800,289.

On December 31, 2018, the City reported Deferred Outflows/Inflows of Resources related to OPEB from the following sources:

	Def	erred	Ι	Deferred			
	Outf	lows of	In	Inflows of			
	Res	ources	Re	esources			
Differences between expected and actual experience Changes of assumptions	\$	- -	\$	- 845,412			
Total deferred amounts to be recognized in pension expense in future periods	\$		\$	845,412			

Amounts reported as Deferred Outflows/Inflows of Resources related to OPEB will be recognized in OPEB expense as follows:

	Net Deferred							
Year Ending	Outflows of							
December 31	Resources							
2019	\$ (140,902)							
2020	(140,902)							
2021	(140,902)							
2022	(140,902)							
2023	(140,902)							
Thereafter	(140,902)							
Total	\$ (845,412)							

### NOTE 19. SUMMARY OF PENSION INFORMATION

The summary of Pension information is to consolidate the deferrals related to pensions from IMRF/SLEP (footnote 15), Police Pension (footnote 16) and Fire Pension (footnote 17) and tie the totals to the Statement of Net Position.

				Police			
	IMRF		SLEP	 Pension	Fir	e Pension	 Total
Deferred outflows of resources	\$ 2,196,0	656 <b>\$</b>	6,050	\$ 1,816,579	\$	2,120,542	\$ 6,139,827
Deferred inflows of resources	714,	795	-	1,051,287		772,525	2,538,607

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

#### NOTE 20. TAX ABATEMENTS

For the year ended December 31, 2018 the City rebated 50% of its share of the sales tax and 90% of the incremental TIF property tax revenues generated by a local business for the costs of acquiring and redeveloping a vacant lot under the terms of a redevelopment agreement. The abatement for the year amounted to \$43,199. The rebate is subject to reduction if the company does not comply with all local, state, and federal statutes relative to operating a business within the City. The agreement expires on the earlier of December 31, 2030 or the aggregate rebate of \$1,500,000.

The City also rebated incremental TIF property taxes to a local healthcare business on incremental taxes paid that exceed \$500,000 for the year under the terms of a redevelopment agreement. The abatement for the year amounted to \$0. The City is under no obligation to rebate taxes that do not exceed the threshold. The agreement expires on the earlier of November 8, 2031 or the reimbursement of total eligible redevelopment project costs.

### **NOTE 21. RECENT PRONOUNCEMENTS**

The following pronouncements are effective for December 31, 2019 and after:

GASB Statement No. 83, Certain Asset Retirement Obligations. This Statement addresses accounting and financial reporting for certain asset retirement obligations (AROs). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. A government that has legal obligations to perform future asset retirement activities related to its tangible capital assets should recognize a liability based on the guidance in this Statement. The requirements of this Statement are effective for reporting periods beginning after June 15, 2018.

GASB Statement No. 84, Fiduciary Activities. The objective of this Statement is to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. This Statement establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities. The requirements of this Statement are effective for reporting periods beginning after December 15, 2018

GASB Statement No. 87, Leases. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. The requirements of this Statement are effective for reporting periods beginning after December 15, 2019.

GASB Statement No. 88, Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements. The primary objective of this Statement is to improve the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. The requirements of this Statement are effective for reporting periods beginning after June 15, 2018.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

### **NOTE 22. SUBSEQUENT EVENTS**

In January 2019, there was a settlement agreement in the case of Thomas v. City of Blue Island, et al. This settlement was in the amount of \$950,000, which will get paid over 7 equal installments from 2019 until 2022. In July 2019, there was a settlement agreement in the case of Haro v. City of Blue Island, et al. This settlement was in the amount of \$1,300,000, along with salary and benefits through 2020 when he will retire. On November 26, 2019, City council approved a general obligation limited tax bond series 2019 issuance of \$1,550,000.



### SCHEDULE OF CHANGES IN THE EMPLOYER'S NET PENSION LIABILITY AND RELATED RATIOS ILLINOIS MUNICIPAL RETIREMENT FUND LAST FOUR FISCAL YEARS

	D	ecember 31, 2018	December 31, 2017		December 31, 2016		December 31, 2015	
TOTAL PENSION LIABILITY Service Cost Interest	\$	367,879 1,955,101	\$	446,907 2,000,154	\$	434,534 1,970,691	\$	444,650 1,939,318
Change of Benefit Terms Differences Between Expected and Actual Experience Changes in Assumptions Benefit Payments, including Refunds of Employee Contributions		(60,522) 699,542 (1,782,940)		(475,962) (813,574) (1,654,494)		(344,654) (30,866) (1,701,750)		(290,772) 31,044 (1,629,851)
Net Change in Total Pension Liability		1,179,060		(496,969)		327,955		494,389
Total Pension Liability - Beginning		26,775,549		27,272,518		26,944,563		26,450,174
Total Pension Liability - Ending (A)	\$	27,954,609	\$	26,775,549	\$	27,272,518	\$	26,944,563
PLAN FIDUCIARY NET POSITION Contributions-Employer Contributions-Employee Net Investment Income Benefit Payments, including Refunds of Employee Contributions Other	\$	461,756 149,054 (1,696,994) (1,782,940) 321,540	\$	567,359 177,917 4,515,172 (1,654,494) (540,150)	\$	600,448 183,811 1,609,690 (1,701,750) 147,811	\$	597,843 232,918 120,436 (1,629,851) (185,890)
Net change in Plan Fiduciary Net Position		(2,547,584)		3,065,804		840,010		(864,544)
Plan Fiduciary Net Position - Beginning		27,528,037		24,462,233		23,622,223		24,486,767
Plan Fiduciary Net Position - Ending (B)	\$	24,980,453	\$	27,528,037	\$	24,462,233	\$	23,622,223
NET PENSION LIABILITY - ENDING (A) - (B)	\$	2,974,156	\$	(752,488)	\$	2,810,285	\$	3,322,340
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		89.36%		102.81%		89.70%		87.67%
Covered-Employee Payroll	\$	3,312,321	\$	3,953,724	\$	4,084,680	\$	4,177,805
Net Pension Liability as a Percentage of Covered-Employee Payroll		89.79%		-19.03%		68.80%		79.52%

### Notes to Schedule:

### SCHEDULE OF CHANGES IN THE EMPLOYER'S NET PENSION LIABILITY AND RELATED RATIOS ILLINOIS MUNICIPAL RETIREMENT FUND-SLEP LAST FOUR FISCAL YEARS

	December 31, 2018		December 31, 2017		December 31, 2016		Dec	eember 31, 2015
TOTAL PENSION LIABILITY	_						_	
Service Cost	\$		\$	-	\$	-	\$	-
Interest		7,553		4,622		4,299		3,999
Change of Benefit Terms		-		-		-		-
Differences Between Expected and Actual Experience		1,147		34,391		1		1
Changes in Assumptions		942		62		-		-
Benefit Payments, including Refunds of Employee Contributions		-		-		-		-
Net Change in Total Pension Liability		9,642		39,075		4,300		4,000
Total Pension Liability - Beginning		100,701		61,626		57,326		53,326
Total Pension Liability - Ending (A)	\$	110,343	\$	100,701	\$	61,626	\$	57,326
PLAN FIDUCIARY NET POSITION								
Contributions-Employer	\$	-	\$	-	\$	-	\$	-
Contributions-Employee		-		-		-		-
Net Investment Income		(697)		16,453		8,069		579
Benefit Payments, including Refunds of Employee Contributions		-		-		-		-
Other		387		(258)		230		(4,115)
Net change in Plan Fiduciary Net Position		(310)		16,195		8,299		(3,536)
Plan Fiduciary Net Position - Beginning		136,717		120,522		112,223		115,759
Plan Fiduciary Net Position - Ending (B)	\$	136,407	\$	136,717	\$	120,522	\$	112,223
NET PENSION LIABILITY - ENDING (A) - (B)	\$	(26,064)	\$	(36,016)	\$	(58,896)	\$	(54,897)
Plan Fiduciary Net Position as a								
Percentage of the Total Pension Liability		123.62%		135.77%		195.57%		195.76%
Covered-Employee Payroll	\$	-	\$	-	\$	-	\$	-
Net Pension Liability as a								
Percentage of Covered-Employee Payroll		0.00%		0.00%		0.00%		0.00%

### Notes to Schedule:

### SCHEDULE OF CHANGES IN THE EMPLOYER'S NET PENSION LIABILITY AND RELATED RATIOS POLICE PENSION FUND LAST FOUR FISCAL YEARS

TOTAL PENSION LIABILITY	D	2018	D	ecember 31, 2017	D	ecember 31, 2016	December 31, 2015
Service Cost	\$	679,927	\$	726,660	\$	704,304	\$ 680,338
Interest		2,712,322		2,648,675		2,545,604	2,442,326
Change of Benefit Terms		-		-		-	-
Differences Between Expected and Actual Experience		(640,348)		(94,231)		(116,773)	-
Changes in Assumptions		1,088,982		(612,198)		(1.700.000)	(1 (41 552)
Benefit Payments, including Refunds of Employee Contributions		(1,760,675)		(1,665,189)	-	(1,700,906)	(1,641,553)
Net Change in Total Pension Liability		2,080,208		1,003,717		1,432,229	1,481,111
Total Pension Liability - Beginning		38,947,869		37,944,152		36,511,923	35,030,812
Total Pension Liability - Ending (A)	\$	41,028,077	\$	38,947,869	\$	37,944,152	\$ 36,511,923
PLAN FIDUCIARY NET POSITION							
Contributions-Employer	\$	1,778,990	\$	1,549,657	\$	1,451,138	\$ 1,393,531
Contributions-Employee		274,014		272,180		266,787	272,545
Net Investment Income		(494,090)		1,350,264		549,978	22,529
Benefit Payments, including Refunds of Employee Contributions		(1,760,675)		(1,665,189)		(1,700,906)	(1,641,553)
Administrative Expenses		(48,726)		(31,842)		(38,706)	(30,316)
Other							
Net change in Plan Fiduciary Net Position		(250,487)		1,475,070		528,291	16,736
Plan Fiduciary Net Position - Beginning		12,049,952		10,574,883		10,015,962	9,999,226
Adjustment to Beginning of Year				(1)		30,630	
Plan Fiduciary Net Position - Ending (B)	\$	11,799,465	\$	12,049,952	\$	10,574,883	\$ 10,015,962
NET PENSION LIABILITY - ENDING (A) - (B)	\$	29,228,612	\$	26,897,917	\$	27,369,269	\$ 26,495,961
Plan Fiduciary Net Position as a							
Percentage of the Total Pension Liability		28.76%		30.94%		27.87%	27.43%
Covered-Employee Payroll	\$	2,765,025	\$	2,746,519	\$	2,692,099	\$ 2,728,224
Net Pension Liability as a							
Percentage of Covered-Employee Payroll		1057.08%		979.35%		1016.65%	971.18%

### Notes to Schedule:

#### SCHEDULE OF CHANGES IN THE EMPLOYER'S NET PENSION LIABILITY AND RELATED RATIOS FIREFIGHTERS' PENSION FUND LAST FIVE FISCAL YEARS

	December 31, 2018		December 31, 2017		December 31, 2016		December 31, 2015			April 30, 2015
TOTAL PENSION LIABILITY										
Service Cost	\$	407,765	\$	415,552	\$	389,787	\$	222,555	\$	372,458
Interest		1,521,202		1,499,278		1,517,922		938,174		1,365,783
Change of Benefit Terms				-		-		<del>.</del>		-
Differences Between Expected and Actual Experience		561,963		35,329		(947,307)		1,284,305		-
Changes in Assumptions		840,847		(323,689)		-		-		-
Benefit Payments, including Refunds of Employee Contributions		(1,349,337)		(1,261,624)		(1,243,408)		(819,391)		(1,172,182)
Net Change in Total Pension Liability		1,982,440		364,846		(283,006)		1,625,643		566,059
Total Pension Liability - Beginning		21,998,358		21,633,512		21,916,518		20,290,875		19,724,816
Total Pension Liability - Ending (A)	\$	23,980,798	\$	21,998,358	\$	21,633,512	\$	21,916,518	\$	20,290,875
PLAN FIDUCIARY NET POSITION										
Contributions-Employer	\$	1,105,164	\$	949,612	\$	827,078	\$	414,265	\$	620,292
Contributions-Employee		156,442		151,166		149,420		102,431		151,368
Net Investment Income		(240,143)		507,247		260,486		(47,070)		334,367
Benefit Payments, including Refunds of Employee Contributions		(1,349,337)		(1,261,624)		(1,243,408)		(819,391)		(1,172,182)
Administrative Expenses		(44,511)		(33,282)		(38,197)		(35,437)		(26,586)
Other		-		-		-		-		-
Net change in Plan Fiduciary Net Position		(372,385)		313,119		(44,621)		(385,202)		(92,741)
Plan Fiduciary Net Position - Beginning		5,209,161		4,896,633		4,941,254		5,806,684		5,899,425
Receivable Adjustment				(591)				(480,228)		
Plan Fiduciary Net Position - Ending (B)	¢	4,836,776	\$	5,209,161	\$	4,896,633	\$	4,941,254	s	5,806,684
Fight Fiduciary Net Position - Ending (B)	<u> </u>	4,030,770	<b>-</b>	3,209,101	3	4,090,033	<b>_</b>	4,941,234	J	3,800,064
NET PENSION LIABILITY - ENDING (A) - (B)	\$	19,144,022	\$	16,789,197	\$	16,736,879	\$	16,975,264	\$	14,484,191
Plan Fiduciary Net Position as a										
Percentage of the Total Pension Liability		20.17%		23.68%		22.63%		22.55%		28.62%
Covered-Employee Payroll	\$	1,654,595	\$	1,598,794	\$	1,580,328	\$	1,592,913	\$	1,497,091
Net Pension Liability as a										
Percentage of Covered-Employee Payroll		1157.02%		1050.12%		1059.08%		1065.67%		967.49%

### Notes to Schedule:

## SCHEDULE OF CHANGES IN THE EMPLOYER'S TOTAL OPEB LIABILITY AND RELATED RATIOS OTHER POSTEMPLOYMENT BENEFITS DECEMBER 31, 2018

	De	ecember 31, 2018
TOTAL OPEB LIABILITY		
Service Cost	\$	431,024
Interest		502,667
Change of Benefit Terms		-
Differences Between Expected and Actual Experience		-
Changes in Assumptions		(986,314)
Benefit Payments		(594,130)
Net Change in Total Pension Liability		(646,753)
Total OPEB Liability - Beginning		15,770,923
Total OPEB Liability - Ending	\$	15,124,170
Covered-Employee Payroll	\$	6,715,604
Net Pension Liability as a		
Percentage of Covered-Employee Payroll		225.21%

### **Notes to Schedule:**

*Changes of assumptions.* Changes of assumptions and other inputs reflect the effects of changes in the discount rate each period. The following are the discount rates used in each period:

Fiscal Year Ending December 31, 2018: 3.64% Fiscal Year Ending December 31, 2017: 3.16%

### SCHEDULE OF EMPLOYER CONTRIBUTIONS ILLINOIS MUNICIPAL RETIREMENT FUND LAST FOUR FISCAL YEARS

	December 31, 2018		De	ecember 31, 2017	De	ecember 31, 2016	De	ecember 31, 2015
Actuarially Determined Contribution Contributions in Relation to the Actuarially	\$	449,482 *	\$	567,359	\$	600,448	\$	597,844
Determined Contribution		461,756		567,359		600,448		597,843
Contribution Deficiency (Excess)	\$	(12,274)	\$	-	\$	-	\$	1
Covered-Employee Payroll Contributions as a Percentages of	\$	3,312,321	\$	3,953,724	\$	4,084,680	\$	4,177,805
Covered-Employee Payroll		13.94%		14.35%		14.70%		14.31%

<sup>\*</sup> Estimated based on contribution rate of 13.57% and covered valuation payroll of \$3,312,321.

#### Valuation Date:

Actuarially determined contribution rates are calculated as of December 31 each year, which is 12 months prior to the beginning of the fiscal year in which contributions are reported.

### Methods and Assumptions Used to Determine 2018 Contribution Rates:

Actuarial Cost Method: Aggregate Entry Age Normal
Amortization Method: Level Percentage of Payroll, Closed

Remaining Amortization Period: Taxing bodies (Regular, SLEP, and ECO groups): 25-year closed period

Early reitrement Incentive Plan liabilities; a period up to 10 years

selected by the Employer upon adoption of ERI

Asset Valuation Method: 5-year smoothed market; 20% corridor

Wage Growth: 3.50% Price Inflation: 2.75%

Salary Increases: 3.75% to 14.50%, including inflation

Investment Rate of Return: 7.50%

Retirement Age: Experience-based table of rates that are specific to the type of eligibility

condition. Last updated for the 2014 valuation pursuant to an experience

study of the period 2011 to 2013.

Mortality: For non-disabled retirees, an IMRF specific mortality table was used with fully generational

projection scale MP-2014 (based year 2012). The IMRF specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience. For disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2014 (base year 2012). The IMRF specific rates were developed form the RP-2014 Disabled Retirees Mortality Table applying the same adjustment that were applied for non-disabled lives. For active members, an IMRF specific morality table was used with fully generational projection scale MP-2014 (base year 2012). The IMRF specific rates were developed from the RP-2014 Employee Mortality Table with

adjustments to match current IMRF experience.

#### Other Information:

Notes There were no benefit changes during the year.

#### **Notes to Schedule:**

# SCHEDULE OF EMPLOYER CONTRIBUTIONS ILLINOIS MUNICIPAL RETIREMENT FUND-SLEP LAST FOUR FISCAL YEARS

		mber 31,		ember 31, 2017		ember 31, 2016		ember 31, 2015
Actuarially Determined Contribution	\$	-	\$	-	\$	-	\$	-
Contributions in Relation to the Actuarially								
Determined Contribution		-						
Contribution Deficiency (Excess)	\$	-	\$	-	\$	-	\$	-
	ф		ф		Ф		ф	
Covered-Employee Payroll	\$	-	\$	-	\$	-	\$	-
Contributions as a Percentages of								
Covered-Employee Payroll		0.00%		0.00%		0.00%		0.00%

#### **Valuation Date:**

Actuarially determined contribution rates are calculated as of December 31 each year, which is 12 months prior to the beginning of the fiscal year in which contributions are reported.

### Methods and Assumptions Used to Determine 2018 Contribution Rates:

Actuarial Cost Method: Aggregate Entry Age Normal
Amortization Method: Level Percentage of Payroll, Closed

Remaining Amortization Period: SLEP supplemental liabilities attributable to Public Act 94-712 were

financed over 21 years for most employers (two employers were

financed over 30 years).

Asset Valuation Method: 5-year smoothed market; 20% corridor

Wage Growth: 3.50% Price Inflation: 2.75%

Salary Increases: 3.75% to 14.50%, including inflation

Investment Rate of Return: 7.50%

Retirement Age: Experience-based table of rates that are specific to the type of eligibility

condition. Last updated for the 2014 valuation pursuant to an experience

study of the period 2011 to 2013.

Mortality: For non-disabled retirees, an IMRF specific mortality table was used with fully generational

projection scale MP-2014 (based year 2012). The IMRF specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience. For disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2014 (base year 2012). The IMRF specific rates were developed form the RP-2014 Disabled Retirees Mortality Table applying the same adjustment that were applied for non-disabled lives. For active members, an IMRF specific morality table was used with fully generational projection scale MP-2014 (base year 2012). The IMRF specific rates were developed from the RP-2014 Employee Mortality Table with

adjustments to match current IMRF experience.

#### Other Information:

Notes There were no benefit changes during the year.

#### **Notes to Schedule:**

# SCHEDULE OF EMPLOYER CONTRIBUTIONS POLICE PENSION FUND LAST FOUR FISCAL YEARS

	De	ecember 31, 2018	De	ecember 31, 2017	D	ecember 31, 2016	Do	2015
Actuarially Determined Contribution Contributions in Relation to the Actuarially	\$	2,219,180	\$	2,183,443	\$	1,983,274	\$	1,828,354
Determined Contribution		1,778,990		1,549,657		1,451,138		1,393,531
Contribution Deficiency (Excess)	\$	440,190	\$	633,786	\$	532,136	\$	434,823
Covered-Employee Payroll Contributions as a Percentages of	\$	2,765,025	\$	2,746,519	\$	2,692,099	\$	2,728,224
Covered-Employee Payroll		64.34%		56.42%		53.90%		51.08%
Notes to Schedule of Contributions		1/1/2018		1/1/2017		1/1/2016		N/A

Actuarially Determined Contribution rates are calculated as of January 1, one year prior to the end of the year in which contributions are reported.

### Methods and assumptions used to determine contribution rates:

Funding Method Entry-age normal

Amortization Method Level percentage of payroll; 100% through 2040

Mortality Rate RP-2000 Combined Healthy Mortality, projected to the valuation date with Scale BB.

Disabled Mortality Rate RP-2000 Disabled Retiree Mortality, projected to the valuation date with Scale BB.

Interest Rate 7.00% per year compounded annually, net of investment related expenses

Salary Increases 3.50% to 11.00%, depending on years of service

Inflation 2.50%

Cost of Living Adjustments Tier 1: 30% per after age 55. Those that retire prior to age 55 receive an icnrease of 1/12 of 3% for

each full month since benefit commencement upon reaching age 55. Tier 2: 1.25% per year after

the later of attainment of age 60 or first anniversary of retirement.

Marital Status 80% of the members are assumed to be married.

Spouse's Age Males are assumed to be three years older than females.

Actuarial Asset Method Investment gains and losses are smoothed over a 5-year period

Retirement Age, Disability Rate, and Termination Rate:

% Terminating	During the Year	% Becoming Disabled During the Year		% Retiring During the Year (Tier 1)		% Retiring During	the Year (Tier 2)
Age	Rate	Age	Rate	Age	Rate	Age	Rate
20	14.00%	20	0.00%	50-51	0.00%	50-54	5.00%
25	10.40%	25	0.03%	52-54	20.00%	55	40.00%
30	5.60%	30	0.14%	55-64	25.00%	56-64	25.00%
35	3.10%	35	0.26%	65-69	33.00%	65-69	40.00%
40	1.90%	40	0.42%	70+	50.00%	70+	100.00%
45	1.50%	45	0.59%				
50	1.50%	50	0.71%				
56+	0.00%	55	0.90%				
		60	1.15%				

### SCHEDULE OF EMPLOYER CONTRIBUTIONS FIREFIGHTERS' PENSION FUND LAST FOUR FISCAL YEARS

	D-	2017	D	ecember 31, 2017	D	2016	 2015	 April 30, 2015
Actuarially Determined Contribution Contributions in Relation to the Actuarially	\$	1,450,782	\$	1,344,770	\$	1,204,671	\$ 730,545	\$ 946,532
Determined Contribution		1,105,164		949,612		827,078	414,265	620,292
Contribution Deficiency (Excess)	\$	345,618	\$	395,158	\$	377,593	\$ 316,280	\$ 326,240
Covered-Employee Payroll	\$	1,654,595	\$	1,598,794	\$	1,580,328	\$ 1,592,913	\$ 1,497,091
Contributions as a Percentages of								
Covered-Employee Payroll		66.79%		59.40%		52.34%	26.01%	41.43%
Notes to Schedule of Contributions								
Valuation Date:		1/1/2018		1/1/2017		1/1/2016	5/1/2015	N/A

Methods and assumptions used to determine contribution rates:

contributions are reported.

Funding Method Entry-age normal

Amortization Method Level percentage of payroll; 100% through 2040

Mortality Rate RP-2000 Combined Healthy Mortality, projected to the valuation date with Scale BB.

with Scale BB. 20 % of active deaths are assumed to be in the line of duty.

Disabled Mortality Rate RP-2000 Disabled Retiree Mortality, sex distinct projected to the valuation date

with Scale BB.

Interest Rate 7.00% per year compounded annually, net of investment related expenses

Salary Increases 3.50% to 12.50%, depending on years of service

Inflation 2.50%

Cost of Living Adjustment Tier 1: 30% per year after age 55. Those that retiree prior to age 55 receive an icnrease of 1/12 of

3% for each full month since benefit commencement upon reaching age 55. Tier 2: 1.25% per year

after the later of attainment of age 60 or first anniversary of retirement.

Payroll Growth 3.50% per year

Marital Status 80% of Members are assumed to be married

Spouse's Age Males are assumed to be three years older than females

Actuarial Asset Method Investment gains and losses are smoothed over a 5-year period

Retirement Age, Disability Rate, and Termination Rate:

% Terminatir	% Terminating During the Year		bled During the Year	% Retiring During the Year (Tier 1)		% Retiring During	the Year (Tier 2)
Age	Rate	Age	Rate	Age	Rate	Age	Rate
20	7.00%	20	0.01%	50-51	10.00%	50-54	3.00%
25	5.80%	25	0.02%	52-53	12.00%	55	30.00%
30	3.50%	30	0.07%	54-55	15.00%	56-59	20.00%
35	1.75%	35	0.22%	56-59	20.00%	60-62	25.00%
40	1.10%	40	0.42%	60-62	25.00%	63-64	33.00%
45	1.00%	45	0.65%	63-64	33.00%	65-69	50.00%
50	1.00%	50	0.90%	65-69	50.00%	70+	100.00%
55+	0.00%	55	1.24%	70+	100.00%		
		60	1.58%				

# SCHEDULE OF INVESTMENT RETURNS POLICE PENSION FUND LAST FOUR FISCAL YEARS

	12/31/2018	12/31/2017	12/31/2016	12/31/2015
Annual money-weighted rate of return,				
Net of investment expenses	-4.01%	12.79%	5.41%	N/A

# SCHEDULE OF INVESTMENT RETURNS FIREFIGHTERS' PENSION FUND LAST FIVE FISCAL YEARS

	12/31/2018	12/31/2017	12/31/2016	12/31/2015	4/30/2015
Annual money-weighted rate of return,					
Net of investment expenses	-4.58%	10.34%	5.32%	N/A	N/A

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL GENERAL FUND

	Original and Final Budget	Actual
REVENUES		
Property taxes	\$ 3,526,571	\$ 3,076,193
Personal property replacement tax	275,000	183,507
Other taxes	3,165,000	3,582,534
Licenses	839,000	819,040
Permits	340,000	370,608
Fines and forfeitures	543,400	572,661
Intergovernmental	4,520,000	2,294,596
Interest	7,200	21,644
Other	3,012,400	3,645,397
Total Revenues	16,228,571	14,566,180
EXPENDITURES		
Current:		
General government	5,728,789	4,714,445
Public safety	7,606,490	6,789,560
Public works	3,448,250	2,287,717
Capital outlay	1,310,000	885,810
Debt service		
Principal	577,400	77,373
Interest and fiscal charges	18,800	18,559
Total Expenditures	18,689,729	14,773,464
Excess (Deficiency) of Revenues over (under) Expenditures	(2,461,158)	(207,284)
OTHER FINANCING SOURCES (USES)		
Loan proceeds	500,000	-
Bond proceeds	775,000	224,130
Transfers in	550,000	472,057
Transfers out		(35,500)
Total Other Financing Sources (Uses)	1,825,000	660,687
Net change in fund balance	\$ (636,158)	453,403
Fund balance (deficit) at beginning of year		(4,121,109)
Fund balance (deficit) at end of year		\$ (3,667,706)

# NOTES TO REQUIRED SUPPLEMENTARY INFORMATION DECEMBER 31, 2018

Budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America, except for depreciation in the proprietary funds. Annual appropriated budgets are adopted at the function level for the General, Special Revenue, and Proprietary Funds, except where indicated below. Debt Service Funds have initially been covenanted on a multi-year basis. Projects in the Capital Projects Fund are budgeted by grant agreement on a multi-year basis. No budget is adopted for the Special Tax Increment Allocation Funds. All annual appropriations lapse at year end.

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- The Appropriation Ordinance is prepared in tentative form by the Finance Director, reviewed and approved by the City Aldermen, and is made available for public inspection at least ten days prior to final Board action. A public hearing is held on the tentative Appropriation Ordinance to obtain taxpayer comments.
- Prior to April 1, the appropriation is legally enacted through the passage of an Appropriation Ordinance. All actual expenditures contained herein have been compared to the annual appropriation. The City Council passed the appropriation ordinance on March 22, 2018.
- The City Aldermen may:
  - By two-thirds vote transfer within any department amounts appropriated for an object or purpose to another object or purpose. No object or purpose can be reduced below an amount sufficient to provide for all obligations incurred or to be incurred against the appropriation.
  - Adopt a supplemental Appropriation Ordinance in an amount not to exceed any additional revenue available, including unappropriated fund balances, or amounts estimated to be received after adoption of the annual Appropriation Ordinance.
- No other appropriation can be adopted during the fiscal year, unless approved by a petition signed by fifty (50) percent of the number of individuals who voted for Mayor at the last general municipal election, or by a majority of individuals voting on the question in a regular general election or an emergency referendum.
- Management cannot amend the Appropriation Ordinance. However, expenditures may exceed appropriations
  at the sub-object level. The City Aldermen, as outlined above, must approve expenditures that exceed
  individual appropriations at the object level.

For the year ended December 31, 2018, there were no supplemental appropriations.

COMBINING AND INDIVI	DUAL FUND FINAN	CIAL STATEMENTS	AND SCHEDULES

# SCHEDULE OF DETAILED REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL GENERAL FUND

	Original and Final Budget	Actual
REVENUES		
Property taxes	\$ 3,526,571	\$ 3,076,193
Personal property replacement tax	275,000	183,507
Other taxes		
Sales tax	1,320,000	1,408,539
Use tax	575,000	686,563
Utility taxes	1,055,000	1,192,831
Video gaming tax	215,000	294,601
Total taxes	6,966,571	6,842,234
Licenses		
Vehicle	590,000	566,958
Business	114,000	142,775
Contractors	25,000	200
Animal	1,000	680
Building & housing inspections	100,000	98,715
Elevator inspections	9,000	9,712
Total licenses	839,000	819,040
Permits		
Building	254,000	291,507
Electrical	23,000	22,177
Other	63,000	56,924
Total permits	340,000	370,608
Fines and forfeitures		
Police	465,200	487,824
Building violations	50,000	73,555
Compliance court	28,200	11,282
Total fines	543,400	572,661
Intergovernmental		
State income tax	2,400,000	2,286,771
Grants	2,120,000	7,825
Total intergovernmental	4,520,000	2,294,596
Interest	7,200	21,644
		<del></del>

# SCHEDULE OF DETAILED REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL GENERAL FUND (Continued)

REVENUES (Continued)	Original and Final Budge	
Other		
Ambulance user fees	\$ 460,00	00 \$ 483,874
City parking lots	140,00	00 215,498
Maintenance of state roads and traffic signals	110,00	00 115,517
Towing fees	113,60	98,950
Engineering	1,10	00 55,274
Alarm security fees	5,90	- 00
Reimbursements	54,10	00 436,608
Rent/lease/sale property	69,20	93,054
Sanitation and recycling fees	1,550,00	1,586,491
Television franchise fees	200,00	186,882
Telephone franchise fees	76,00	00 48,494
Telephone surcharges-911 system	95,00	- 00
Vital statistics	41,10	34,644
Miscellaneous	96,40	290,111
Total other	3,012,40	3,645,397
Total revenues	16,228,57	71 14,566,180

# SCHEDULE OF DETAILED REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

# GENERAL FUND (Continued) FOR THE YEAR ENDED DECEMBER 31, 2018

	Original and Final Budge	
EXPENDITURES	- Final Budge	Actual
General Government		
Administration		
Salaries and benefits		
Mayor's office		
Full-time salaries	\$ 52,70	00 \$ 68,128
Part-time salaries	33,60	
Finance	33,00	10,000
Full-time salaries	233,4	73 237,823
Part-time salaries	10,60	
Overtime salaries	10,00	119
Clerk's office	_	117
Full-time salaries	82,4	16 83,322
General Government	02,4	10 65,322
Full-time salaries	62,00	00 62,637
Part-time salaries	32,00	
Aldermen salaries	86,80	
	63,90	
Illinois Municipal Retirement Fund	46,03	
Payroll taxes-FICA and Medicare	20,00	
Unemployment insurance	20,00	00 13,331
Total salaries and benefits	723,53	709,350
Services		
Professional fees	75,00	00 56,800
Computers and software	136,6	
Legal	500,00	
Other	37,20	
Professional consulting and engineering	285,2	
Telephone	140,00	
Utilities-gas		00 1,788
Training		50 280
Total services	1,174,8	75 1,411,171
Supplies and materials		
Board up expense	18,00	00 19,635
Maintenance supplies	5,00	
Operating supplies		50 41
Printing, postage, and office supplies	7,90	
Vehicle sticker program	18,00	
Temete stieker program		14,007
Total supplies and materials	48,99	50 43,812

# SCHEDULE OF DETAILED REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL GENERAL FUND (Continued)

	ginal and al Budget	Actual
EXPENDITURES (Continued)	8	
General Government (Continued)		
Administration (Continued)		
Repairs and maintenance		
Equipment	\$ 11,150	\$ 1,077
Lot/property maintenance	25,000	307
Total repairs and maintenance	 36,150	 1,384
Miscellaneous		
Bank service charges	23,000	21,020
Dues and subscriptions	35,675	34,171
Employee/office services	1,500	1,256
Legal notices	2,800	2,784
Library personal property replacement taxes	55,000	-
Licenses and payroll service fees	57,500	54,361
Meetings and seminars	1,000	1,304
Rental and leasing	1,100	1,140
Travel/transportation	350	243
Grant pass through expenditures	50,000	-
Other	 96,700	 19,067
Total miscellaneous	 324,625	 135,346
Total administration	 2,308,139	2,301,063
Building Department		
Salaries and benefits		
Full-time salaries	110,000	115,721
Part-time salaries	136,000	71,480
Overtime salaries	1,000	3,977
Illinois Municipal Retirement Fund	26,000	20,664
Payroll taxes-FICA and Medicare	18,500	13,484
Unemployment insurance	20,000	4,633
Uniforms	 600	
Total salaries and benefits	 312,100	229,959
Services		
Computers and software	1,000	193
Professional consulting and engineering	25,000	21,900
Legal notices	1,000	-
Training	 2,500	 
Total services	29,500	22,093

# SCHEDULE OF DETAILED REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

# GENERAL FUND (Continued) FOR THE YEAR ENDED DECEMBER 31, 2018

	Original and Final Budget	Actual
EXPENDITURES (Continued)		
General Government (Continued)		
Building Department (Continued)		
Supplies and materials		
Gasoline and oil for vehicles	\$ 2,500	\$ 2,800
Printing, postage, and office supplies	8,250	6,878
Total supplies and materials	10,750	9,678
Repairs and maintenance		
Elevator inspections	4,000	3,316
Equipment	9,400	6,733
Vehicle	4,750	2,564
Total repairs and maintenance	18,150	12,613
Miscellaneous		
Dues and subscriptions	600	370
Meetings and seminars	1,000	200
Travel/transportation	100	_
Grant pass through exp		63,255
Total miscellaneous	1,700	63,825
Total building department	372,200	338,168
Planning Department		
Services		
Computers and software	500	212
Professional consulting and engineering	10,000	-
Training	500	-
Other		97
Total services	11,000	309
Supplies and materials		
Printing, postage, and office supplies	900	192
Total supplies and materials	900	192

# SCHEDULE OF DETAILED REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL GENERAL FUND (Continued)

EXPENDITURES (Continued)	Original and Final Budget	Actual
General Government (Continued)		
Planning Department (Continued)		
Miscellaneous		
Dues and subscriptions	\$ 1,000	\$ -
Meetings and seminars	1,000	=
Legal notice	1,000	295
Pass through grant expenditures	100,000	_
Travel/transportation	500	
Total miscellaneous	103,500	295
Total planning department	115,400	796
Insurance Department		
Employee insurance benefits		
Employee medical insurance	1,655,000	1,508,655
Life/unemployment insurance	11,000	9,712
Total employee insurance benefits	1,666,000	1,518,367
Services		
Auto/property damage claims	30,000	-
Insurance-buildings/vehicles	85,000	80,781
Insurance fees	40,000	32,362
Liability claim expense	100,000	110,853
Personal injury claims	600,000	89,759
Workers compensation disability medical claims	150,000	17,587
Accident claims		72,379
Total services	1,005,000	403,721
Total insurance department	2,671,000	1,922,088

# SCHEDULE OF DETAILED REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL GENERAL FUND (Continued)

EXPENDITURES (Continued)	Original and Final Budget	Actual
General Government (Continued)		
Marketing Department		
Salaries and benefits		
Part-time salaries	\$ 25,000	\$ 23,786
Illinois Municipal Retirement Fund	3,100	2,960
Payroll taxes-FICA and Medicare	1,800	1,817
Total salaries and benefits	29,900	28,563
Services		
Professional consulting	40,000	
Total services	40,000	
Supplies and materials		
Printing, postage, and office supplies	1,600	785
Computers and software	750	-
Total supplies and materials	2,350	785
Miscellaneous		
Advertising and marketing	25,000	2,063
Community promotions	50,000	9,405
Meetings and seminars	250	-
Total miscellaneous	75,250	11,468
Total marketing department	147,500	40,816

# SCHEDULE OF DETAILED REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL GENERAL FUND (Continued)

	Original and Final Budget	Actual
EXPENDITURES (Continued)		
General Government (Continued)		
Rec Center Department		
Salaries and benefits		
Full-time salaries	\$ 51,650	\$ 51,698
Part-time salaries	14,500	25,409
Overtime salaries	· -	38
Illinois Municipal Retirement Fund	7,100	6,874
Payroll taxes-FICA and Medicare	5,100	5,606
•		
Total salaries and benefits	78,350	89,625
Services		
Telephone	3,000	2,002
Utilities	1,200	1,584
Total supplies and materials	4,200	3,586
Supplies and materials		
Printing, postage, and office supplies	4,500	496
Maintenance supplies	2,000	1,999
Operating supplies	1,000	449
Small equipment	10,000	6,107
Total supplies and materials	17,500	9,051
Repairs and maintenance		
Equipment	2,000	1,520
Building and maintenance repair	2,000	916
Outside contractors	1,000	1,687
Total repairs and maintenance	5,000	4,123
Miscellaneous		
Employee/office services	500	227
Rental and leasing	4,000	2,284
Community promotions	5,000	2,618
Total miscellaneous	9,500	5,129
Total rec center department	114,550	111,514
Total general government	5,728,789	4,714,445

# SCHEDULE OF DETAILED REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL GENERAL FUND (Continued)

	original and inal Budget	 Actual
<b>EXPENDITURES (Continued)</b>	_	
Public Safety		
Police Department		
Salaries and benefits		
Officers		
Full-time salaries	\$ 3,033,000	\$ 2,861,856
Overtime salaries	240,000	232,774
Records and desk clerks		
Full-time salaries	400,000	371,239
Part-time salaries	33,000	21,498
Overtime salaries	34,000	21,008
Part-time police	135,000	134,857
Part-time overtime salaries	-	425
Illinois Municipal Retirement Fund-police clerks	55,400	51,849
Payroll taxes-FICA and Medicare	91,500	80,837
Illinois Municipal Retirement Fund	 1,100	 301
Total salaries and benefits	 4,023,000	 3,776,644
Services		
Animal care	4,800	4,833
Computers and software	36,000	46,351
Legal Fees	15,000	3,194
Prisoner care	2,000	1,493
Professional consulting	6,500	-
Telephone	11,000	11,639
Training	20,000	25,927
Utilities	 150	 155
Total services	95,450	93,592

# SCHEDULE OF DETAILED REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL GENERAL FUND (Continued)

EXPENDITURES (Continued) Public Safety (Continued)	Original and Final Budget	Actual
Police Department (Continued) Supplies and materials		
Ammunition/guns	\$ 5,000	\$ 5,167
Gasoline and oil for vehicles	72,000	
Maintenance supplies	2,500	
Operating supplies	2,300	
	17,000	
Printing, postage, and office supplies	188,000	
Radios/radio equipment		
Small equipment	1,500 500	
Tools Expense Uniforms		
Uniforms	6,500	2,142
Total supplies and materials	295,250	101,877
Repairs and maintenance		
Building	40,000	24,671
Equipment	58,500	34,875
Vehicle	55,500	34,359
Total repairs and maintenance	154,000	93,905
Miscellaneous		
Collection services		
Community promotions	500	490
Dues and subscriptions	3,000	3,005
Licenses/fees	5,500	2,486
Meetings and seminars	750	408
Travel/transportation	2,500	302
Total miscellaneous	12,250	6,691
Total police department	4,579,950	4,072,709

# SCHEDULE OF DETAILED REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL GENERAL FUND (Continued)

EXPENDITURES (Continued)	Original and Final Budget	Actual
Public Safety (Continued)		
9-1-1 Department		
Salaries and benefits		
Full-time salaries	\$ 31,850	\$ 32,563
Part-time salaries	· · · · · · · · · · · · · · · · · · ·	114
Illinois Municipal Retirement Fund	<u>-</u>	185
Payroll taxes-FICA and Medicare	2,500	3,451
Unemployment insurance	63,800	26,958
Total salaries and benefits	98,150	63,271
Services		
Computers and software	-	423
Telephone	144,000	174,231
Utilities	-	93
Other contractual services	400,000	294,877
Total services	544,000	469,624
Repairs and maintenance		
Equipment		1,095
Total repairs and maintenance		1,095
Miscellaneous		
Licenses and fees	7,000	192
Total miscellaneous	7,000	192
Total 9-1-1 department	649,150	534,182

# SCHEDULE OF DETAILED REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL GENERAL FUND (Continued)

EXPENDITURES (Continued)	Original and Final Budget	Actual
Public Safety (Continued)		
Fire Department Salaries and benefits		
Full-time salaries	\$ 1,840,000	¢ 1775 511
Overtime salaries	\$ 1,840,000 85,000	\$ 1,775,511 109,254
Illinois Municipal Retirement Fund	5,700	5,326
Payroll taxes-FICA and Medicare	30,000	24,335
Total salaries and benefits	1,960,700	1,914,426
Services		
Ambulance processing fee	40,000	49,354
Computers and software	6,000	5,596
Professional consulting	3,000	(2,701)
Telephone	1,000	1,735
Utilities	1,200	1,065
Training	3,250	2,218
Total services	54,450	57,267
Supplies and materials		
Gasoline and oil for vehicles	2,900	3,341
Maintenance supplies	3,000	2,469
Operating supplies	8,000	3,629
Printing, postage, and office supplies	2,900	1,707
Small equipment	24,490	28,509
Uniforms	8,500	7,935
Total supplies and materials	49,790	47,590
Repairs and maintenance		
Building	10,000	11,522
Equipment	5,700	4,674
Vehicle	43,250	88,429
Total repairs and maintenance	58,950	104,625

# SCHEDULE OF DETAILED REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

# GENERAL FUND (Continued) FOR THE YEAR ENDED DECEMBER 31, 2018

	Original and Final Budget	Actual
EXPENDITURES (Continued)		1100001
Public Safety (Continued)		
Fire Department (Continued)		
Miscellaneous		
Community promotions	\$ 750	\$ 158
Dues and subscriptions	4,500	3,999
Employee/office services	1,000	- -
Licenses/fees	250	-
Meetings and seminars	1,000	-
Physical exams	7,000	10,574
Rentals and leasing fees	250	268
Travel/transportation	<del>-</del>	52
Grant pass through expenditures	120,000	-
Total miscellaneous	134,750	15,051
Total fire department	2,258,640	2,138,959
Civil Service Commission		
Professional consulting	1,000	-
Personnel hiring/exams	80,000	16,157
Legal fees	7,500	555
Legal notices	500	845
Total civil service commission	89,000	17,557
Emergency Management		
Services		
Training	2,000	2,000
Other	12,000	11,585
Total services	14,000	13,585
Supplies and materials		
Uniforms	1,000	55
Tool expense	2,000	2,019
Printing, postage, and office supplies	500	133
Gasoline and oil for vehicles	500	485
Computers and software	1,000	430
Small equipment	1,000	-
Building and street signs	750	811
Total Supplies	6,750	3,933

# SCHEDULE OF DETAILED REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL GENERAL FUND (Continued)

	Original and Final Budget	Actual
EXPENDITURES (Continued)		
Public Safety (Continued)		
Emergency Management (Continued)		
Repairs and maintenance		
Equipment	\$ 1,000	\$ 6,121
Vehicle	6,500	1,750
Total repairs and maintenance	7,500	7,871
Miscellaneous		
Meals	1,000	764
Dues and memberships	500	
Total miscellaneous	1,500	764
Total emergency management department	29,750	26,153
Total public safety	7,606,490	6,789,560
Public Works		
Salaries and benefits		
Full-time salaries	485,000	426,924
Part-time salaries	10,000	6,670
Overtime salaries	25,000	32,936
Illinois Municipal Retirement Fund	70,000	61,555
Payroll taxes-FICA and Medicare	39,300	32,252
Total salaries and benefits	629,300	560,337
Services		
Computers and software	2,000	230
Engineering	40,000	70
Garbage and recycling	1,450,000	1,284,216
Utilities	262,750	247,114
Total services	1,754,750	1,531,630

# SCHEDULE OF DETAILED REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

# GENERAL FUND (Continued) FOR THE YEAR ENDED DECEMBER 31, 2018

	Original and Final Budget	Actual
EXPENDITURES (Continued)	Filial budget	Actual
Public Works (Continued)		
Supplies and materials		
Building and street signs	\$ 12,000	\$ 7,052
Concrete/asphalt/stone	45,000	7,914
Salt	1,000	-
Gasoline and oil for vehicles	40,000	44,434
Maintenance supplies	18,000	9,526
Printing, postage, and office supplies	1,150	560
Bulk items stickers	5,000	300
Small equipment	6,500	360
* *	1,000	493
Tool expense	1,000	493
Total supplies and materials	129,650	70,339
Repairs and maintenance		
Building	50,000	9,216
Equipment	31,200	21,387
Equipment rental	2,000	-
Parking lot maintenance	12,000	8,150
Outside contractors	500	268
Street lighting system	25,000	17,430
Traffic signals	25,000	22,156
Tree program	65,000	31,940
Vehicle	21,500	13,870
Total repairs and maintenance	232,200	124,417
Miscellaneous		
Dues and subscriptions	150	100
Training	1,000	350
Employee/office services	700	541
Licenses/fees	100	-
Meetings and seminars	300	-
Travel/transportation	100	3
Pass through grant expenditures	700,000	
Total miscellaneous	702,350	994
Total public works department	3,448,250	2,287,717

# SCHEDULE OF DETAILED REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL GENERAL FUND (Continued)

EXPENDITURES (Continued)	Original and Final Budget	Actual		
Capital Outlay				
Administration	\$ 20,000	\$ 3,396		
Marketing department	1,040,000	850,862		
Police department	70,000	-		
Fire department	60,000	_		
Public works	120,000	31,552		
T dollo Works		31,332		
Total capital outlay	1,310,000	885,810		
Debt Service				
Principal	577,400	77,373		
Interest and fiscal charges	18,800	18,559		
Total debt service	596,200	95,932		
Total expenditures	18,689,729	14,773,464		
Excess (deficiency) of revenues over (under)				
expenditures	(2,461,158)	(207,284)		
OTHER FINANCING SOURCES (USES)				
Loan proceeds	500,000	-		
Bond proceeds	775,000	224,130		
Transfers in	550,000	472,057		
Transfers out	· <u>-</u>	(35,500)		
Total other financing sources (uses)	1,825,000	660,687		
Net change in fund balance	\$ (636,158)	453,403		
Fund balance (deficit) at beginning of year		(4,121,109)		
Fund balance (deficit) at end of year		\$ (3,667,706)		

### COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS DECEMBER 31, 2018

		Special Revenue										
ACCEPTED	_	Business District	M	Iotor Fuel Tax	Ir	pecial Tax nerement ocation IV	Sp In	pecial Tax nerement location VI	I	Special Revenue ocation VII	For	reign Fire Tax
ASSETS  Cash and cash equivalents	\$	1,439,879	\$	308,784	\$	50,085	\$	140,000	\$	14,738	\$	16,905
Receivables	ψ	1,739,079	φ	300,704	φ	30,003	φ	140,000	Ψ	14,730	φ	10,903
Property taxes-net		-		_		-		-		25,401		-
Other taxes		171,304		-		-		-		-		32,080
Due from other funds		60,624		56,817		-		11,281		-		-
Due from other governments				51,489		-		-		-		-
Total assets	\$	1,671,807	\$	417,090	\$	50,085	\$	151,281	\$	40,139	\$	48,985
LIABILITIES												
Accounts payable	\$	10,000	\$	9,068	\$	1,425	\$	-	\$	-	\$	_
Due to other funds		-		-		26,752		24,422		64,970		-
Due to other government units		-		-		-				-		
Total liabilities		10,000		9,068		28,177		24,422		64,970		
DEFERRED INFLOWS OF RESOURCES												
Property taxes levied for subsequent year		-		-		-		-		-		-
Unavailable revenue		55,341		-		-				-		
Total deferred inflows of resources		55,341		<u>-</u>		-		<u>-</u>				
FUND BALANCES												
Restricted												
Grants		-		-		-		=		-		-
Economic development		1,606,466		-		21,908		126,859		-		-
Street maintenance		-		408,022		-		-		-		-
Public safety		-		-		-		=		-		48,985
Unassigned (deficit)										(24,831)		
Total fund balances (deficits)	_	1,606,466		408,022		21,908		126,859		(24,831)		48,985
Total liabilities, deferred inflows of												
resources and fund balances	\$	1,671,807	\$	417,090	\$	50,085	\$	151,281	\$	40,139	\$	48,985

## COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS (Continued) DECEMBER 31, 2018

	Special Revenue				Debt Service		Capital Projects							
		ate Asset Seizure		leral Asset Seizure	С	Police Pension contribution		Firefighters' Pension Contribution		Debt Service		CDBG		Total
ASSETS Cash and cash equivalents	\$	101,951	\$	63,280	\$	_	\$	_	\$	_	\$	222,169	\$	2,357,791
Receivables	Ψ	101,751	Ψ	03,200	Ψ		Ψ		Ψ		Ψ	222,109	Ψ	2,337,771
Property taxes-net		-		-		1,942,945		1,374,943		266,564		-		3,609,853
Other taxes  Due from other funds		-		-		- 25 427		18,217		-		-		203,384 172,376
Due from other governments		-		-		25,437		10,217		-		-		51,489
Total assets	\$	101,951	\$	63,280	\$	1,968,382	\$	1,393,160	\$	266,564	\$	222,169	\$	6,394,893
LIABILITIES														
Accounts payable	\$	-	\$	-	\$	25,437	\$	18,217	\$	-	\$	-	\$	64,147
Due to other funds		-		-		-		-		18,865		15,000		150,009
Due to other government units		23,259				-	_							23,259
Total liabilities		23,259				25,437		18,217		18,865		15,000		237,415
DEFERRED INFLOWS OF RESOURCES														
Property taxes levied for subsequent year		-		-		1,942,945		1,374,943		266,564		-		3,584,452
Unavailable revenue						-	_							55,341
Total deferred inflows of resources				-		1,942,945		1,374,943		266,564				3,639,793
FUND BALANCES														
Restricted														
Grants Economic development		-		-		-		-		-		207,169		207,169 1,755,233
Street maintenance		-		-		_		-		_		-		408,022
Public safety		78,692		63,280		-		_		_		-		190,957
Unassigned (deficit)		-		-		-		-		(18,865)		-		(43,696)
Total fund balances (deficits)		78,692		63,280						(18,865)		207,169		2,517,685
Total liabilities, deferred inflows of														
resources and fund balances	\$	101,951	\$	63,280	\$	1,968,382	\$	1,393,160	\$	266,564	\$	222,169	\$	6,394,893

### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS

### FOR THE YEAR ENDED DECEMBER 31, 2018

		Special Revenue								
	Business District	Motor Fuel Tax	Special Tax Increment Allocation IV	Special Tax Increment Allocation VI	Special Revenue Allocation VII	Foreign Fire Tax				
REVENUES										
Property taxes-net	\$ -	\$ -	\$ 43,357	\$ 142,647	\$ 25,018	\$ -				
Personal property replacement taxes	-	-	-	-	-	-				
Other taxes	730,035	-	-	-	-	32,080				
Motor fuel tax allotments	-	606,771	-	-	-	-				
Fines and forfeitures	-	-	-	-	-	-				
Grants	-	-	-	-		-				
Interest	-	4,061	96	830	7					
Total revenues	730,035	610,832	43,453	143,477	25,025	32,080				
EXPENDITURES										
Current										
General government	10,000	-	12,094	192,786	437	-				
Public safety	-	-	-	-	-	30,863				
Street maintenance	-	102,378				-				
Capital outlay	81,598	24,010	-	-	-	-				
Debt service										
Principal	-	-	-	-	-	-				
Interest and fiscal charges		<u> </u>								
Total Expenditures	91,598	126,388	12,094	192,786	437	30,863				
Excess (Deficiency) of Revenues										
over (under) Expenditures	638,437	484,444	31,359	(49,309)	24,588	1,217				
OTHER FINANCING SOURCES (USES)										
Transfer in	-	-	-	-	-	-				
Transfer out		(472,057)								
Total Other Financing Uses		(472,057)								
Net changes in fund balances	638,437	12,387	31,359	(49,309)	24,588	1,217				
Fund balances (deficits) at beginning of year	968,029	395,635	(9,451)	176,168	(49,419)	47,768				
Fund balances (deficits) at end of year	\$ 1,606,466	\$ 408,022	\$ 21,908	\$ 126,859	\$ (24,831)	\$ 48,985				

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS (Continued) FOR THE YEAR ENDED DECEMBER 31, 2018

	Special Revenue						Debt Service			Capital Projects				
		tate Asset		leral Asset		Police Pension		refighters' Pension		Debt				
DEVIENTUE		Seizure		Seizure	<u>C</u>	ontribution	C	ontribution		Service		CDBG		Total
REVENUES Property taxes-net	\$		\$		\$	1,735,803	\$	1,069,434	\$	251,708	\$		\$	3,267,967
Personal property replacement taxes	Φ	-	Ф	-	Φ	25,437	Ф	18,217	Φ	231,708	Ф	-	Ф	43,654
Other taxes		-		-		23,437		10,217		-		-		762,115
Motor fuel tax allotments		-		_		_		-		-		-		606,771
Fines and forfeitures		11,940		_		_		_		_		_		11,940
Grants		11,940		-		-		-		-		221,737		221,737
Interest		26		23		-		-		-		306		5,349
interest						<del>-</del>						300		3,349
Total revenues		11,966		23		1,761,240		1,087,651		251,708		222,043		4,919,533
EXPENDITURES														
Current														
General government		-		-		-		-		-		-		215,317
Public safety		2,958		27,678		1,778,990		1,105,401		-		-		2,945,890
Street maintenance		-		-		-		-		-		-		102,378
Capital outlay		28,959		-		-		-		-		-		134,567
Debt service														
Principal		-		-		-		-		226,608		-		226,608
Interest and fiscal charges										27,008			_	27,008
Total Expenditures		31,917	-	27,678		1,778,990		1,105,401		253,616				3,651,768
Excess (Deficiency) of Revenues over (under) Expenditures		(19,951)		(27,655)		(17,750)		(17,750)		(1,908)		222,043		1,267,765
OTHER FINANCING SOURCES (USES) Transfer in Transfer out		<u>-</u>		<u>-</u>		17,750		17,750		- -		<u>-</u>		35,500 (472,057)
Total Other Financing Sources (Uses)						17,750		17,750				_		(436,557)
Net changes in fund balances		(19,951)		(27,655)		-		-		(1,908)		222,043		831,208
Fund balances (deficits) at beginning of year		98,643		90,935						(16,957)		(14,874)		1,686,477
Fund balances (deficits) at end of year	\$	78,692	\$	63,280	\$		\$		\$	(18,865)	\$	207,169	\$	2,517,685

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL BUSINESS DISTRICT FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Original and Final Budget	Actual		
REVENUES				
Other taxes				
Business district taxes	\$ 625,000	\$ 730,035		
Total Revenues	625,000	730,035		
EXPENDITURES				
Current				
General government	50,000	10,000		
Capital outlay	765,000	81,598		
Total Expenditures	815,000	91,598		
Net change in fund balance	\$ (190,000)	638,437		
Fund balance at beginning of year		968,029		
Fund balance at end of year		\$ 1,606,466		

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL MOTOR FUEL TAX FUND

### FOR THE YEAR ENDED DECEMBER 31, 2018

	Or Fir	Actual		
REVENUES  Motor fuel tax allotments	\$	600,000	\$	606,771
Interest	<u> </u>	1,000	<u> </u>	4,061
Total Revenues		601,000		610,832
EXPENDITURES				
Current				
Street maintenance		740,000		102,378
Capital outlay		193,000		24,010
Total Expenditures		933,000		126,388
Excess (Deficiency) of Revenues over (under) Expenditures		(332,000)		484,444
OTHER FINANCING SOURCES (USES) Transfer out				(472,057)
Total Other Financing Sources (Uses)				(472,057)
Net change in fund balance	\$	(332,000)		12,387
Fund balance at beginning of year				395,635
Fund balance at end of year			\$	408,022

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL POLICE PENSION CONTRIBUTION FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Original and Final Budget			Actual
REVENUES				
Property taxes-net	\$	1,994,401	\$	1,735,803
Personal property replacement taxes		31,000		25,437
Total Revenues	_	2,025,401		1,761,240
EXPENDITURES				
Public Safety				
Pension contributions		2,025,401		1,778,990
Total Expenditures		2,025,401		1,778,990
Deficiency of Revenues under Expenditures		-		(17,750)
OTHER FINANCING SOURCES				
Transfer in		-		17,750
Total Other Financing Sources (Uses)		<u>-</u>		17,750
Net change in fund balance	\$			-
Fund balance at beginning of year				
Fund balance at end of year			\$	<u>-</u>

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FIREFIGHTERS' PENSION CONTRIBUTION FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	O Fi	Actual		
REVENUES				
Property taxes-net	\$	1,223,468	\$	1,069,434
Personal property replacement taxes		23,000		18,217
Total Revenues		1,246,468		1,087,651
EXPENDITURES				
Public Safety				
Pension contributions		1,246,468		1,105,401
Total Expenditures		1,246,468		1,105,401
Deficiency of Revenues under Expenditures		-		(17,750)
OTHER FINANCING SOURCES Transfer in				17,750
Total Other Financing Sources (Uses)		<u>-</u>		17,750
Net change in fund balance	\$			-
Fund balance at beginning of year				
Fund balance at end of year			\$	-

## COMBINING STATEMENT OF FIDUCIARY NET POSITION PENSION TRUST FUNDS DECEMBER 31, 2018

	Police Pension Fund		Firefighters' Pension Fund		Total
ASSETS					
Cash and cash equivalents	\$	10,000	\$	104,234	\$ 114,234
Investments					
US treasury		1,102,959		1,006,192	2,109,151
US government securities		1,961,767		347,288	2,309,055
US government agencies		-		302,710	302,710
Mutual funds		7,531,927		1,954,806	9,486,733
Corporate obligations		859,979		923,800	1,783,779
Common stock		-		155,730	155,730
Money market mutual funds		280,530		-	280,530
Receivables					
Interest receivable		24,558		23,799	48,357
Personal property replacement taxes receivable		25,437		18,217	43,654
Due from members	-	14,129		-	14,129
Total assets		11,811,286		4,836,776	 16,648,062
LIABILITIES					
Accounts payable	ī-	11,821		-	11,821
Total liabilities		11,821		<u>-</u> ,	11,821
NET POSITION					
Net position held in trust for pension benefit	\$	11,799,465	\$	4,836,776	\$ 16,636,241

### COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION-PENSION TRUST FUNDS FOR THE YEAR ENDED DECEMBER 31, 2018

	Police Pension Fund			irefighters'	Total	
ADDITIONS						
Contributions						
Employee contributions	\$	274,014	\$	156,442	\$	430,456
Employer contributions		1,778,990		1,105,164		2,884,154
Total contributions		2,053,004		1,261,606		3,314,610
Investment income						
Investment income		(464,282)		(219,612)		(683,894)
Investment fees		(31,112)		(20,960)		(52,072)
Net investment income		(495,394)		(240,572)		(735,966)
Other income		1,304		429		1,733
Total additions		1,558,914		1,021,463		2,580,377
DEDUCTIONS						
Benefits and refunds		1,760,675		1,349,337		3,110,012
Administrative costs		48,726		44,511		93,237
Total deductions		1,809,401		1,393,848		3,203,249
Net change in plan net position		(250,487)		(372,385)		(622,872)
Net position held in trust for pension benefits at beginning of year		12,049,952		5,209,161		17,259,113
Net position held in trust for pension benefits at end of year	\$	11,799,465	\$	4,836,776	\$	16,636,241



### SCHEDULE OF VALUATIONS, RATES AND EXTENSIONS FOR TAX LEVIES

### FOR THE YEAR ENDED DECEMBER 31, 2018

Tax		
Levy	Assessed	Extended
Year	Valuation	Tax Rate
2008	\$ 301,871,416	2.4988
2009	303,600,890	2.4019
2010	302,729,252	2.5914
2011	245,174,072	3.0379
2012	223,319,634	3.3069
2013	209,449,861	3.9485
2014	201,553,201	3.0730
2015	197,423,852	3.2280
2016	204,634,824	3.2900
2017	233,481,372	2.9550

### The 2017 gross tax levy is analyzed below:

	Rate Percent		 Amount
General:			
Corporate	0.3408	11.54	\$ 795,704
Garbage	0.0359	1.21	83,819
Illinois Municipal Retirement Fund	0.1536	5.20	358,627
Liability insurance	0.0331	1.12	77,282
Street and bridge	0.0796	2.69	185,851
Fire protection	0.3219	10.89	751,576
Police protection	0.3566	12.07	832,594
Social Security	0.1100	3.72	256,829
Auditing	0.0200	0.68	46,696
Workers' compensation	0.0291	0.98	 67,943
Total general	1.4806	50.10	3,456,921
Bond and interest	0.1233	4.18	287,903
Police pension	0.8373	28.34	1,954,939
Firefighters' pension	0.5136	17.38	 1,199,160
Total	2.9548	100.00	\$ 6,898,923

### SCHEDULE OF GENERAL OBLIGATION DEBT TO MATURITY DECEMBER 31, 2018

Fiscal Year Ended	Т	<sup>-</sup> otal	Illinois Fina	Obligation nce Authority ligation Bond	Judgme Serie	Obligation nt Bonds s 2011 nber 16, 2011
December 31,	Principal	Interest	Principal	Interest	Principal	Interest
2019	\$ 230,159	\$ 43,91	1 \$ 120,159	\$ 32,107	\$ 110,000	\$ 11,804
2020	233,819	37,18		28,502	110,000	8,680
2021	237,590	30,30	0 127,590	24,788	110,000	5,512
2022	186,476	22,54	6 131,476	20,960	55,000	1,586
2023	135,481	17,01	6 135,481	17,016	-	-
2024	139,607	12,95	139,607	12,951	-	-
2025	143,859	8,76	143,859	8,763	-	-
2026	148,240	4,44	7 148,240	4,447	-	-
See Note *	(538,232)		(538,232)			
	\$ 916,999	\$ 177,11	6 \$ 531,999	\$ 149,534	\$ 385,000	\$ 27,582

Note \* - Schedule includes amortization based on IFA agreement, but full amount has not been received.

					2013 Illinois Environmental			General Obligations Bonds				
Fiscal				Protection Agency Public Water				2006 Waterworks				
Year					Supply Loan Program Business-type activities				& Sewerage Bonds Business-type activities			
Ended	Total											
December 31,	Principal		Interest		Principal		Interest		Principal		Interest	
2019	\$	348,845	\$	103,878	\$	43,845	\$	8,165	\$	305,000	\$	95,713
2020		359,394		89,221		44,394		7,615		315,000		81,606
2021		374,951		74,096		44,951		7,058		330,000		67,038
2022		390,515		58,270		45,515		6,495		345,000		51,775
2023		411,085		41,312		46,085		5,924		365,000		35,388
2024		426,663		23,396		46,663		5,346		380,000		18,050
2025		47,248		4,761		47,248		4,761		-		-
2026		47,841		4,168		47,841		4,168		-		-
2027		48,441		3,569		48,441		3,569		-		-
2028		49,048		2,961		49,048		2,961		=		-
2029		49,663		2,346		49,663		2,346		=		-
2030		50,286		1,723		50,286		1,723		-		-
2031		50,916		1,093		50,916		1,093		-		-
2032		49,198		454		49,198		454				
	\$ 2	2,704,094	\$	411,248	\$	664,094	\$	61,678	\$	2,040,000	\$	349,570

### LEGAL DEBT MARGIN DECEMBER 31, 2018

	 2017 Tax Levy Year
Assessed valuation	\$ 233,481,372
Statutory debt limitation (8.625% of assessed valuation)	20,137,768
Total debt: General Obligation debt outstanding at December 31, 2018	 916,999
Legal Debt Margin	\$ 19,220,769